I-35/80 Operations Study: Douglas Avenue to NW 86th Street
FOR
Iowa Department of Transportation
City of Urbandale
City of Grimes

February 7, 2013

FINAL

Prepared by:
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HR Green Project Number: 40110031
CERTIFICATIONS

I hereby certify that this engineering document was prepared by me or under my direct personal supervision and that I am a duly licensed Professional Engineer under the laws of the State of Iowa.

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License Number: 17928  
My license renewal date is DECEMBER 31, 2013  
Pages or sheets covered by this seal:

Entire Document

STAKEHOLDERS

The following agencies provided input and guidance to the development of this study:

Iowa Department of Transportation  
City of Urbandale  
City of Grimes  
Federal Highway Administration – Iowa Division  
Des Moines Area Metropolitan Planning Organization
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I. EXECUTIVE SUMMARY

A. Introduction

The purpose of this project is to study the traffic operations, safety, and access issues surrounding the I-35/I-80/IA 141 interchange area to determine feasible alternative(s) that could be carried forward in a future National Environmental Policy Act (NEPA) and Interchange Justification Report (IJR) documents.

The study area includes I-35/80 from Douglas Avenue on the south/west to NW 86th Street on the north/east. It also includes Iowa Highway 141 (IA 141) from NW 54th Avenue on the north, through the I-35/80 interchange transitioning to NW Urbandale Drive, and south to Meredith Drive. Other prominent corridors within this study include Meredith Drive, the proposed NW 50th Avenue connection between IA 141 and NW 128th Street, and the proposed NW 100th Street improvements and interchange with I-35/80.

B. Summary of Alternatives Studied

This study analyzed several alternatives under varying projected traffic loadings. The table below summarizes the components included in each alternative and whether the alternative was analyzed under 2015 or 2035 projected traffic loadings. Alternative 2 represents the current 2015 planned projects in the DMAMPO LRTP and was used as the baseline to which 2015 Alternatives 4, 5, and 9 were compared. Likewise, Alternative 3 represents the current 2035 planned projects in the DMAMPO LRTP and was used as the baseline to which 2035 Alternatives 6, 6B, 7, 8, and 10 were compared.

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As shown in Table I-1, key components of the alternatives included:

- NB Flyover Ramp – a proposed flyover connection exiting NB/EB I-35/80 just north of the existing Meredith Drive overpass and traveling over I-35/80, merging with the IA 141 northbound lanes.
- Meredith Ramps – a proposed exit ramp from NB/EB I-35/80 to Meredith Drive and a proposed entrance ramp from Meredith Drive to SB/WB
I-35/80. When included in an alternative, these ramps take the place of and coincide with the removal of the existing loop ramps at the I-35/80/IA 141 interchange.

- Removal of SB/WB Loop On-Ramp – the existing loop entrance ramp from NB IA 141 to SB/WB I-35/80.
- Removal of NB/EB Loop Off-Ramp – the existing loop exit ramp from NB/EB I-35/80 to IA 141/NW Urbandale Drive.
- 100th Street Interchange – a proposed interchange with I-35/80 at NW 100th Street. This project is listed in the current Des Moines Area MPO (DMAMPO) Long Range Transportation Plan (LRTP).
- C/D Road System – a proposed collector/distributor road system linking the proposed Meredith Drive ramps with the IA 141 ramps. The studied C/D system features at-grade connections with traffic signals at the crossing roadways. However, this C/D road system could be extended to include other adjacent interchanges, feature grade-separated crossings of the arterial system, and include braided ramps for high weaving volumes between adjacent interchanges.
- 50th Avenue Connection – a proposed connection between IA 141 and NW 128th Street. This project is listed in the current DMAMPO LRTP. The connection to IA 141 is proposed to intercept the corridor at the SB/WB I-35/80 ramp terminal intersection with IA 141 creating a four-legged intersection.

The DMAMPO provided travel demand modeling assistance to model each of the alternatives. 2015 and 2035 AM and PM peak hour traffic projections were developed for each of the alternatives based on the average daily traffic (ADT) identified from the travel demand model output.

C. Alternative Evaluation Summary

A capacity analysis of the alternatives was completed using 2010 Highway Capacity Software (HCS2010) to analyze I-35/80 mainline basic freeway, merge, diverge, and weave segments and Synchro (Version 7) to analyze non-Interstate local roadways. Results from Synchro were obtained from the programs’ HCS reporting function.

The analysis of the various alternatives did not identify a single alternative as one that would improve the capacity issues of the entire study area to the extent needed to meet or exceed the Iowa DOT Level-of-Service (LOS) criteria. In general, capacity constraints associated with freeway segments identified from the no-build analysis (Alternative 2 and 3) were also experienced by many of the alternatives. This indicates the I-35/80 corridor is and will likely remain a congested corridor even with the addition of a fourth lane in each direction as contained in the 2035 LRTP. The analysis then focused on the common components of the various alternatives and identified their relative impact.

1. NB Fly-Over Ramp

The NB fly-over ramp was common component to all the alternatives analyzed. This proposed improvement provides a free-flowing condition to a high-volume movement resulting in operational benefits at the I-35/80 and IA 141 interchange that eliminates the primary operational concern within the interchange. Completing this improvement as a stand-alone project (i.e., leaving the existing loop ramps in place at the IA 141 interchange and not adding the proposed Meredith Drive ramps) creates a two successive-exit scenario. The AASHTO Green Book suggests that
operational benefits may be attained by providing interchange configurations with a single exit design. Providing a single exit at an interchange can improve operations by simplifying signing, simplifying the driver’s decision process and by satisfying driver expectancy by placing the exit in advance of the separation structure.

2. Meredith Drive Ramps
With the proposed NB fly-over ramp and the subsequent removal of the existing loop ramps at the IA 141 interchange, the Meredith Drive ramps are needed to maintain a fully directional interchange, considering the Meredith ramps and IA 141 ramps working together to provide all directional movements. Supplemental access to a growing commercial and residential area west of the study area is also provided by the Meredith ramps. Depending on the alternative, connection from Meredith Drive is accomplished through the existing local roadway system (Meredith Drive and NW Urbandale Drive) or through the proposed C/D road system. Mainline operational impacts to I-35/80 were minimal as the analysis showed no degradation in LOS from the no-build scenario. With alternatives that include the C/D road system, additional improvements to Meredith Drive may be necessary including widening the corridor to a six-lane section with turn lanes.

3. NW 50th Avenue
The inclusion of the NW 50th Avenue connection between the SB/WB I-35/80 ramp terminal intersection with IA 141 and NW 128th Street resulted in traffic operations that did not satisfy the LOS C goals for ramp terminal intersections for all alternatives with the NW 50th Avenue connection. With this direct connection to the existing Interstate exit ramp terminal intersection, NW 50th Avenue is projected to carry approximately 24,000 vehicles per day, feeding the growing commercial and residential area to the west. This connection focuses added traffic to an already congested area which has direct connectivity to, and effects on, Interstate operations.

The NW 50th Avenue corridor connection was further studied with the inclusion of a direct ramp connection between NW 50th Avenue and the SB/WB I-35/80 on-ramp from SB IA 141. With the ramp connection, eastbound motorists would not need to travel through the SB/WB I-35/80 terminal intersection to use the existing loop on-ramp to SB/WB I-35/80. The inclusion of this ramp connection was thought to provide operational benefits to the IA 141 / NW 50th Avenue / SB/WB I-35/80 ramp terminal intersection. However, the potential benefit increased the volume of traffic on the southbound ramp to IA 141, decreasing the Level-of-Service for the merge area. This, in effect, has shifted an operational concern from the local system to mainline I-35/80. For these reasons, the direct connection from NW 50th Avenue to the southbound IA 141 ramp to I-35/80 is not recommended.

4. C/D Road System
The alternatives which included the proposed C/D road provided the benefit of a direct connection between IA 141 and Meredith Drive. However, the analysis found with the proposed at-grade intersections at Meredith Drive and IA 141 that additional infrastructure improvements would likely be necessary. Meredith Drive will likely need widened to a six-lane facility plus turn lanes to achieve acceptable LOS. The at-grade C/D road alternatives also create concerns for the existing railroad spur line that runs along the west side of IA 141 through the interchange. The railroad spur line is active and will not likely be closed within the foreseeable future.
Additionally, the concentration of traffic on the C/D road places additional demand on the merge/diverge operations with the Interstate requiring additional infrastructure to provide adequate merge/diverge operations while integrating with operations of adjacent interchanges. Although not analyzed by this study, an additional concept has been developed which provides a grade-separated C/D road system running adjacent to the I-35/80 corridor to both address the merge/diverge operations and aid in mitigating the base mainline operational constraints.

D. Conclusions Summary

The IA 141 interchange is reaching capacity today; under 2035 traffic levels, backups from the NB/EB I-35/80 loop off-ramp along with poor operations of the programmed NW 50th Avenue/IA 141 intersection impact interstate operations. High NB/EB I-35/80 to IA 141 traffic movements degrades operations of traffic signals at the I-35/80 and NW Urbandale Drive termini intersections.

Introduction of the NB flyover significantly improves the 141 interchange operations in the near term by eliminating the high NB/EB I-35/80 to IA 141 traffic movement from the interchange. However, in 2035 the operations of the NW 50th Avenue intersection degrade to a point that Interstate operations are adversely impacted.

The addition of the Meredith Drive ramps and elimination of NW 50th Avenue provides better overall operations and eliminates the SB/WB I-35/80 off-ramp to IA 141 queuing concerns associated with NW 50th Avenue alternatives. Connectivity between Meredith Drive and IA 141 can be provided via Meredith Drive and NW Urbandale Drive. The intersection of Meredith Drive and NW Urbandale Drive performs poorly regardless of the alternative studied. In the PM peak hour, the intersection failed in all of the studied 2035 alternatives under existing geometric conditions. Additional capacity tests of this intersection showed that adding dual left-turn and single right-turn lanes to all approaches significantly improved the performance for most alternatives.

The Meredith Drive ramps increase traffic on Meredith Drive west of the Interstate; however, operations remain acceptable. The model included existing geometric infrastructure as no additional projects are planned for this corridor as part of the DMAMPO LRTP. Alternatives with both NW 50th Avenue and Meredith Drive ramps reduced some demand on Meredith Drive, but not to a level that would warrant the negative impacts associated with the SB/WB I-35/80 off-ramp queues to IA 141. Therefore, if the Meredith Drive ramps were implemented, the NW 50th Avenue connection from the IA 141 interchange to NW 128th Street as currently planned would not be desirable.

More direct connectivity between Meredith Drive and IA 141 via at-grade C/D roads creates operational concerns at the eastern quadrant Interstate merge/diverge points due to high traffic volumes on the C/D. The addition of the C/D roads would also require expansion of Meredith Drive bridge to allow for necessary dual EB left-turn lanes onto the NB C/D road and a possible three-through lanes in each direction; this modification would result in an 8-lane cross section. Operations impacts of rail spur line needs further study, but is an element that could negatively impact interchange operations. Therefore, long-term solutions with regards to a grade separated C/D system needs further study.
The only option that would support a NW 50th Avenue connection is the right-in/right-out configuration associated with a connection to the one-way SB C/D roadway. This connection would be driven more by local connectivity desires than overall roadway network operations.

Basic capacity constraints exist on the Interstate, both in current conditions and in 2035 with additional through lanes. The current 2035 LRTP concept includes an 8-lane Interstate system, with LOS E basic capacity operations north of Douglas Avenue (no Meredith ramps) and LOS D and F weaving conditions between IA 141 and 100th Street. Introduction of the NB flyover and Meredith Drive ramps, with implementation of auxiliary lanes between IA 141 and Douglas Avenue, maintains the base 2035 LRTP operating conditions while eliminating the queuing concerns associated with the IA 141 interchange.

This report recommends the initiation of the formal IJR and NEPA process to add the NB flyover, add Meredith Drive ramps and add I-35/80 auxiliary lanes (both directions) between IA 141 and Douglas Avenue. At-Grade C/D connections are not recommended. However, the IJR Study should address resolving the less than desirable mainline levels of service by further analysis of a grade separated C/D system and potential braided ramps at key locations to resolve poor weaving levels of service and provide expandability for longer-term mobility needs. The NW 50th Avenue connection to IA 141 should be considered for elimination from the MPO LRTP.
II. INTRODUCTION AND BACKGROUND

A. Study Purpose

The purpose of this project is to study the traffic operations, safety, and access issues surrounding the I-35/I-80/IA 141 interchange area to determine feasible alternative(s) that could be carried forward in a future National Environmental Policy Act (NEPA) and Interchange Justification Report (IJR) documents. This report will:

- Review historical crash records to identify safety concerns of the current interchange,
- Review existing and forecasted traffic volumes for the interchange,
- Describe and provide a traffic operational analysis comparison of the alternatives studied,
- Identify issues/concerns associated with the alternatives needing further study,
- Provide planning level opinions of probable cost for various components of the alternative likely to be carried forward for further study.

Additionally, this study process has also accomplished the following functions:

- Completed an environmental overview of the project study area,
- Completed a review of the project purpose and need which will be needed for future NEPA documentation,
- Completed an initial, high level review of Policy Point 1 as described in Federal Register, dated August 27, 2009 (Volume 74, Number 165).

B. Project Study Area

The study area includes I-35/80 from Douglas Avenue on the south/west to NW 86th Street on the north/east. Key corridors within the project study area include:

- I-35/80 – Urban Interstate corridor with posted speed limit of 65 MPH. Currently exists as a 6-lane facility (3-lanes in each direction). Interchanges with crossroad exist at Douglas Avenue, IA 141/NW Urbandale Drive, and NW 86th Street.

- Douglas Avenue – Urban divided 4-lane facility with posted speed limit of 35 MPH. Dedicated left and right-turn lanes are provided at major intersections. Interchange with I-35/80 exists as a partial cloverleaf configuration with entrance loops to the Interstate provided for the eastbound to northbound and westbound to southbound movements. East of I-35/80, Douglas Avenue is listed as “Other Principle Arterial” on the federal functional classification map. West of I-35/80, it is shown as “Minor Arterial”.

- Meredith Drive - Urban divided 4-lane facility with posted speed limit of 35 MPH. Dedicated left and right-turn lanes are provided at major intersections. Access to I-35/80 is not currently provided. Meredith Drive is listed as “Minor Arterial” on the federal functional classification map.

- Iowa Highway 141 (IA 141)/NW Urbandale Drive – IA 141 intersects the I-35/80 corridor at an area locally referred to as Rider Corner. At this location, I-35/80
bends from a north/south alignment to an east/west alignment. The existing interchange is a modified folded-diamond configuration with northbound exit loop from I-35/80 and an entrance loop to southbound I-35/80. A directional entrance ramp is also provided for southbound IA 141 to southbound I-35/80. North of the interchange, IA 141 is listed on the federal functional classification map as “Other Principle Arterial” and provides access to the Cities of Grimes, Johnston, and points north. It has a posted speed limit of 45 MPH within the study area and transitions to 65 MPH further north. South of the interchange, NW Urbandale Drive provides access to the City of Urbandale, is listed as “Minor Arterial” on the federal functional classification map, and has a posted speed limit of 35 MPH.

- NW 100th Street – North of I-35/80, NW 100th Street currently exists as a rural 2-lane facility with a posted speed limit of 35 MPH. South of I-35/80, NW 100th Street has been widened to an urban 4-lane facility, transitioning back to an urban 2-lane facility south of the Plum Drive intersection. NW 100th Street is listed as “Collector” on the federal functional classification map. Access to I-35/80 is currently not provided.

- NW 86th Street - Urban divided 4-lane facility with posted speed limit of 35 MPH. Dedicated left and right-turn lanes are provided at major intersections. Interchange with I-35/80 exists as a partial cloverleaf configuration with entrance loops to the Interstate provided for the northbound to westbound and southbound to eastbound movements. South of I-35/80, NW 86th Street is listed as “Other Principle Arterial” on the federal functional classification map. North of I-35/80, it is listed as “Minor Arterial”.

- Rail Spur Line – An existing railroad spur line runs along the west side of IA 141/NW Urbandale Drive through the interchange. The railroad spur line is active and will not likely be closed within the foreseeable future.

The project study area is shown in Figure II-1: Study Area Map on the following page.
C. Existing Traffic Patterns

I-35 and I-80, two prominent Interstate routes of national significance, join together through the northerly and westerly portions of the Des Moines, Iowa, metro region. Within the project study area, at the intersection with Iowa IA 141, a modified folded-diamond interchange serves as the primary connection between two well-traveled roadways.

I-35/80 currently carries approximately 87,000 vehicles per day and, according to Des Moines Area Metropolitan Planning Organization, is forecasted to grow to 128,000 vehicles per day in 2035. IA 141 currently carries approximately 40,000 vehicles per day and is forecasted to increase to nearly 60,000 vehicles per day in 2035.

Figure II-2, shown on the following page, illustrates the existing traffic volumes. The traffic volumes are shown relative to one another based upon the existing daily traffic volume the roadway segment carries.

The northbound I-35/80 exit loop to IA 141 movement carries approximately 11,000 vehicles per day. Furthermore, in the PM peak hour approximately ninety-percent (1,110 of 1,240 vehicles) of exit loop traffic turn right onto northbound IA 141. The southbound IA 141 to southbound I-35/80 on-ramp currently carries approximately 9,500 vehicles per day. The AM peak hour with 1,070 vehicles carries a higher volume as opposed to the PM peak hour with 610 vehicles. These trends indicate that the IA 141 corridor is servicing the “bedroom” communities north of the I-35/80 corridor. Commuters travel to work in the morning using IA 141 southbound and home again at night using IA 141 northbound. This north-south movement through the interchange is the predominant travel pattern.

The Interstate 35/80 interchange with IA 141 currently services over 110,000 vehicles per day (including I-35/80 through volume traffic). This number is forecasted to increase even further over the next twenty years. This fact is likely to exacerbate existing capacity and safety issues currently experienced at the interchange.
Figure II-2
Existing Daily Traffic
(Source: Iowa DOT 2008 ADT Strip Maps)

Legend
- Relative Existing Daily Traffic
- XXXXX Annual Average Daily Traffic

I-80 / I-35 Operations Study
1 inch = 600 feet
0 300 600

Date: 1/30/2013
D. Crash History Review

A review of crash history data was completed for the I-35/80 and IA 141 interchange and documented in a memorandum to project stakeholders, dated June 15, 2012. This memorandum is contained in Appendix A. Crash data was obtained from Iowa DOT’s Crash Mapping Analysis Tool (CMAT) software and included data from January 1, 2006 through December 31, 2010 for a total of five (5) years of data.

Statewide crash averages are not available for direct comparison of interchanges. However, the findings of the crash history review suggest potential safety concerns with the given interchange configuration. Approximately 82% of crashes at the I-35/80 southbound/westbound and IA 141 ramp terminal intersection are rear-end related. This observation suggests potential traffic signal timing and/or capacity issues. Also, approximately 35% of crashes at the I-35/80 northbound/eastbound and IA 141 ramp terminal intersection are related to vehicles making the right-turn from the loop off-ramp to northbound IA 141. This is a high volume movement and suggests possible capacity concerns.

The crash history also corresponds to observed traffic conditions on the exit ramps. Queues are regularly witnessed extending up the length of both exit ramps from I-35/80. In the case of the northbound exit loop, these queues sometimes extend around the curvature of the loop and impede mainline traffic. While the crash history does not necessarily reflect the safety concerns of queues disrupting mainline traffic flow, slowing and stopped vehicles on the Interstate mainline, particularly in the curved section of the Interstate, is not a desirable condition.

The overall recommendation from the review of crash history data is that improving safety should be included as part of the purpose and need statement for the interchange study.

E. Overview of Planned Infrastructure Improvements

The Des Moines Area Metropolitan Planning Organization’s (DMAMPO) 2035 Long Range Transportation Plan (LRTP) was referenced to identify infrastructure projects affecting roadway capacity within the project study area. These projects are shown in Figure II-3: Planned Projects Identified in 2035 LRTP, on the following page.

A partial list of projects affecting the study area includes:
- I-35/80 Widening – from 3 basic lanes in each direction to 4 basic lanes.
- 100th Street Interchange – new I-35/80 interchange at NW 100th Street.
- IA 141 Widening – from 2 basic lanes in each direction to 3 basic lanes.
- NW 50th Avenue – new 5-lane roadway between IA 141 and NW 128th St.
The infrastructure improvement projects shown in Figure II-3 are color coded according to the anticipated year of construction. These projects are included in the region’s travel demand model as fiscally constrained projects and represent an investment in transportation infrastructure. The combined value of street capital improvements within three miles of the I-80/I-35/IA 141 interchange included within the DMAMPO’s 2035 LRTP is over $177 million. However, as evidenced by the traffic analysis documented in Section III of this report, these projects do not provide sufficient added capacity to improve traffic operations at the IA 141 interchange in future years. This fact will be expanded upon in Section III.

F. Project Study Area Environmental Overview

HR Green completed a review of public database information to determine possible environmental concerns that could be located within the project corridor. This review was documented in a memorandum to project stakeholders, dated December 8, 2011. This memorandum may be found in Appendix B.

Based on the review of public database and available map resources, it is not anticipated that the proposed project will have a significant impact to environmental resources within the project corridor. However, further study and coordination with the U.S. Army Corps of Engineers – Rock Island District Regulatory Branch and the U.S. Fish and Wildlife Service will need to be completed to address potential impacts to wetlands and the federally-listed endangered species Indiana bat (Myotis sodalis). It should be noted that this environmental overview is only a small component of the formal NEPA process; there are many more categories that will need to be studied as part of the formal NEPA process.

G. Project Purpose and Need Summary

The Purpose and Need of a project is essential in establishing a basis for the development of a range of reasonable alternatives required for study in an Interchange Justification Report or formal environmental documentation process. The purpose and need assists in the identification and eventual selection of a preferred alternative. A draft project Purpose and Need statement was provided for stakeholder review at the June 15, 2012, progress meeting. This document is contained in its entirety in Appendix C and summarized below.

To improve mobility in the immediate project area and to the Des Moines Metropolitan Area’s urban core and Downtown Des Moines as a regional employment destination, the purpose of the proposed project is threefold:

1. Provide improvements to the Interstate Highway System and connecting local and regional roadways in the vicinity of the I-35/I-80 and IA 141 Interchange in Urbandale, Iowa; alleviating traffic operation and safety concerns at the existing interchange.

2. Support the development of new infrastructure and accessibility initiatives currently missing along the Interstate Highway System, regional and local roadway network and define additional requirements necessary to respond to petitioner requests for new or modified Interstate system access on I-35/I-80 at Meredith Avenue and NW 100th Street.
3. Relieve existing and future traffic congestion on IA 141.

The need for the proposed project is defined by the following corrective actions:

1. Correct Design Deficiencies - Need to correct specific operational and safety concerns at the existing I-35/I-80/IA 141 Interchange to improve safety, preserve mobility, and achieve acceptable future traffic operations in the study area.

2. Coordinate and Implement Interagency Long-Range Regional Transportation Planning - Need to coordinate and implement long-range regional transportation planning recommendations supported by the Des Moines Area Metropolitan Planning Organization, Iowa DOT, and FHWA.

3. Determine Additional Studies Needed to Improve System Linkages and Capacity Improvements - Need to identify additional studies to potentially add capacity and address interconnecting street improvement needs between Douglas Avenue and NW 86th Street to complement potential improvements to the I-35/I-80/IA 141 interchange.
III. ALTERNATIVE DEVELOPMENT AND ANALYSIS

A. Description of Alternatives

Alternatives were developed through the review of previous study documents, conversations with project stakeholders, and brain-storming sessions amongst HR Green’s design professionals. The guiding principles in the development of the alternatives included:

- Improve out-dated components of the existing IA 141 interchange, in particular provide a free-flow, fly-over ramp for the highest volume movement from northbound I-35/80 to IA 141.
- Improve safety
- Alternative concepts should provide for all movements
- Consider the future development of the area and the impacts this has on the I-35/80 corridor and access points.

The alternatives were developed with a phased construction approach in mind. Some alternatives would be analyzed only under 2015 projected traffic conditions with the idea that these alternatives are Phase 1 of a larger concept. The components of the various alternatives analyzed are described in the table below. The alternatives are shown graphically within section III starting on Page III-10 of this report.

<table>
<thead>
<tr>
<th>ANALYSIS YEAR</th>
<th>ALTERNATIVE #</th>
<th>NB FLYOVER RAMP</th>
<th>MEREDITH RAMPS</th>
<th>REMOVAL OF SB/WB LOOP ON-RAMP</th>
<th>REMOVAL OF NB/EB LOOP OFF-RAMP</th>
<th>100TH STREET INTERCHANGE</th>
<th>C/D ROAD SYSTEM</th>
<th>50TH AVE CONNECTION</th>
</tr>
</thead>
<tbody>
<tr>
<td>Existing</td>
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<td></td>
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<tr>
<td>2015</td>
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<td>X</td>
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<td>4</td>
<td>X</td>
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<tr>
<td>2035</td>
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<td>X</td>
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<td>X</td>
</tr>
</tbody>
</table>

Alternatives 1, 2, and 3 represent the “No-Build” condition. These alternatives represent the base condition to which other alternatives are compared. The analysis of these three alternatives incorporates local planned improvements identified by the Des Moines Area MPO LRTP. These alternatives also provide a snapshot of the anticipated traffic operations issues likely to be experienced in the future if no improvements beyond the MPO plan are made. Additional refinements to some of these alternatives are discussed in Section IV-B of this report.
B. Development of Traffic Forecasts

The DMAMPO maintains the TransCAD travel demand model for the region. This model was used to develop 2015 and 2035 projected average daily traffic (ADT) forecasts for each of the alternatives. HR Green used an iterative process consistent with NCHRP Report #255 to review the post-processing of the model output and breakdown the ADT forecasted volumes into AM and PM peak hour forecasts. This process was documented in a technical memorandum, dated June 15, 2012. This memorandum contained six pages of text explaining the process used to develop the traffic projections and was followed by approximately 50 pages of 11” X 17” exhibits showing the traffic projections for each alternative. Because these exhibits have been further used to show the results of the capacity analysis completed for the alternatives, only the text of the technical memorandum is shown in Appendix D. The 11” X 17” exhibits showing the capacity analysis results and traffic forecasts for each alternative are contained in Appendix E (under separate cover).

C. Analysis of Alternatives

The traffic operations analysis for the study area was completed using Highway Capacity 2010 Software (HCS) to analyze Interstate operations including basic freeway segments, merge, diverge, and possible weaving segments. Synchro/SimTraffic software was used to analyze the local roadway network including the interchange ramp terminal intersections. The corridor model was created using Synchro with results being reported from Synchro’s HCS reporting function.

The primary measure of effectiveness compared throughout the analysis for the Interstate and local roadway network is level-of-service (LOS). For Interstate operations, LOS is a function of vehicle density measured in terms of passenger cars per mile per lane (pc/mi/ln). For intersections, LOS is a function of the average delay incurred per vehicle measured in seconds.

The various density ranges for Interstate operations or delay ranges for intersection operations are assigned a letter grade, much like an academic report card, where LOS A represents little delay or low vehicle density equating to very good traffic operations. Likewise, LOS F represents heavy delay or high vehicle density equating to very poor traffic operations. Typically, LOS E is considered to be at capacity. The density and delay thresholds for the various LOS conditions are shown in the following tables.

The Iowa DOT seeks to achieve LOS C on urban Interstate facilities, including interchange ramps and the ramp terminal intersections with the cross roads. LOS D is considered acceptable on the arterial street system beyond interchange ramp terminal intersections.
Table III-2: Freeway Operations Level-of-Service Thresholds

<table>
<thead>
<tr>
<th>LOS</th>
<th>Basic Freeway Segment Density Range (pc/mi/ln)</th>
<th>Merge and Diverge Segments Density Range (pc/mi/ln)</th>
<th>Weaving Segments Density Range (pc/mi/ln)</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>0 – 11</td>
<td>0 – 10</td>
<td>0 – 10</td>
</tr>
<tr>
<td>B</td>
<td>&gt; 11 – 18</td>
<td>&gt; 10 – 20</td>
<td>&gt; 10 – 20</td>
</tr>
<tr>
<td>C</td>
<td>&gt; 18 – 26</td>
<td>&gt; 20 – 28</td>
<td>&gt; 20 – 28</td>
</tr>
<tr>
<td>D</td>
<td>&gt; 26 – 35</td>
<td>&gt; 28 – 35</td>
<td>&gt; 28 – 35</td>
</tr>
<tr>
<td>E</td>
<td>&gt; 35 – 45</td>
<td>&gt; 35</td>
<td>&gt; 35</td>
</tr>
<tr>
<td>F</td>
<td>&gt; 45</td>
<td>Demand Exceeds Capacity</td>
<td>Demand Exceeds Capacity</td>
</tr>
</tbody>
</table>

Table III-3: Intersection Operations Level-of-Service Thresholds

<table>
<thead>
<tr>
<th>LOS</th>
<th>Signalized Intersections Delay / Vehicle (s)</th>
<th>Two-Way Stop Control Or All-Way Stop Control Delay / Vehicle (s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>0 – 10</td>
<td>0 – 10</td>
</tr>
<tr>
<td>B</td>
<td>&gt; 10 – 20</td>
<td>&gt; 10 – 15</td>
</tr>
<tr>
<td>C</td>
<td>&gt; 20 – 35</td>
<td>&gt; 15 – 25</td>
</tr>
<tr>
<td>D</td>
<td>&gt; 35 – 55</td>
<td>&gt; 25 – 35</td>
</tr>
<tr>
<td>E</td>
<td>&gt; 55 – 80</td>
<td>&gt; 35 – 50</td>
</tr>
<tr>
<td>F</td>
<td>&gt; 80</td>
<td>&gt; 50</td>
</tr>
</tbody>
</table>

The peak hour turning movements and LOS results for the 2012 (Existing), 2015 and 2035 alternatives are shown in Appendix E (under separate cover).

The figures on the following pages provide a summarized view of the various alternatives looking at the IA 141 interchange area specifically. The Figures use color coding to indicate what operational effects an alternative has compared to the baseline alternative.

- **Figure III-1: 2015 Mainline Capacity Analysis Summary of Alternatives** - provides 2015 (Alternatives #2 – Baseline, #4, #5, #9) level of service results for mainline operations along I-35/80 between Douglas Avenue and 100th Street. Existing condition Level-of-Service results are also included for comparison.

- **Figure III-2: 2015 Intersection Capacity Analysis Summary of Alternatives** - provides 2015 (Alternatives #2 – Baseline, #4, #5) level of service results for arterial intersection operations for the primary intersections within the IA 141 interchange study area.

- **Figure III-3: 2035 Mainline Capacity Analysis Summary of Alternatives** - provides 2035 (Alternatives #3 – Baseline, #6, #6B, #7, #8, #10) level of service results for mainline operations along I-35/80 between Douglas Avenue and 100th Street. Existing condition Level-of-Service results are also included for comparison.
- **Figure III-4: 2035 Intersection Capacity Analysis Summary of Alternatives** - provides 2035 (Alternatives #3 – Baseline, #6, #6B, #7, #8, #10) level of service results for arterial intersection operations for the primary intersections within the IA 141 interchange study area.

Following Figures III-1 through III-4, observational summaries of each alternative for each design year are shown. The alternative summary contains a graphical representative of the alternative and disadvantages/advantages compared to the baseline alternative. The 2015 and 2035 alternative operation models include projects that are listed within the Des Moines Area Metropolitan Planning Organization Long Range Transportation Plan.
1. Alternative #2 (2015) – Baseline
   Considered year 2015 baseline alternative and assumes existing roadway conditions with planned 2015 improvements as documented in the Des Moines Area Metropolitan Planning Organization (MPO) Long Range Transportation Plan (LRTP).

**Arterial Streets**
   On the local network, only the NW 54th Avenue intersection with IA 141 and the NB/EB I-35/80 ramp terminal intersection with NW Urbandale Drive intersection were found to experience LOS below the desired threshold. The NW 54th Avenue intersection experienced LOS E during the AM peak hour, while the NB/EB I-35/80 ramp terminal intersection showed LOS D during the PM peak hour.

**I-35/80 Mainline**
   The level of service results are fairly consistent with existing conditions; which is expected as Alternative #2 assumes existing roadway conditions. During the AM peak hour the SB/WB I-35/80 basic segment prior to the NW Urbandale Drive off-ramp level of service decreased from a LOS D (existing condition) to a LOS E. In the AM peak hour, the SB IA 141 on-ramp merge segment decreased one letter grade from LOS D to E.

Several freeway movements were found to experience LOS D or E during one or both of the peak hours. These movements fall below the desired LOS C criteria. The only freeway movement to achieve LOS C or better for both peak hours is the merge section from the loop on-ramp from northbound NW Urbandale Drive to SB/WB I-35/80.

**Potential Needs Identified by initial analysis:**
   - Additional through-lane capacity on I-35/80 in each direction
   - Additional capacity at IA 141/NW 54th Street intersection
   - Additional capacity at NB/EB I-35/80 exit ramp terminal with IA 141
Alternative #4 includes the addition of an on-ramp and off-ramp on the south side of Meredith Drive as well as the NB/EB I-35/80 directional fly-over off-ramp. Alternative #4 also includes the removal of the NB NW Urbandale Drive to SB/WB I-35/80 on-ramp loop as well as the removal of the existing NB/EB I-35/80 to NW Urbandale Drive off-ramp loop. Fully directional access is provided by the combination of the Meredith and 141 interchange ramps, connected by the local roadway network with way-finding signage (see Appendix F: Conceptual Guide Signing Plan). Auxiliary lanes are provided for SB/WB I-35/80 between Meredith and Douglas and for NB/EB between Douglas and the proposed IA 141 flyover ramp.

Arterial Streets
Local street connectivity between Meredith Drive and IA 141 interchanges function at adequate levels of service (LOS C or better) in both the AM and PM peak hours. When compared to Alternative #2, the NW Urbandale Drive intersections with Plum Drive and Meredith Drive remained at acceptable LOS but degraded one letter grade. The NW Plum Drive intersection went from LOS B to C during the AM peak hour while the Meredith Drive intersection went from LOS C to D during the PM peak hour.

With the addition of the Meredith Drive ramps, traffic levels along Meredith Drive east of I-35/80 are relatively non-affected while daily traffic volumes west of I-35/80 increase by approximately 30% over the baseline alternative.

With the addition of the northbound fly-over off-ramp, the I-35/80 and NW Urbandale Drive termini intersections are relieved of traffic demands which therefore translate into improved LOS operations. The south terminal intersection operations in the PM peak hour are substantially improved with results shifting from LOS D to LOS A.

I-35/80 Mainline
Traffic operations are relatively unchanged on I-35/80 mainline when compared to Alternative #2. A need for additional through-lane capacity in both directions is still evident.

Advantages:
+ Improves access to local street network
+ Improves operations at I-35/80 - NW Urbandale Drive ramp termini intersections
+ Creates free-flow fly-over ramp for major movement at the IA 141 interchange
+ Improves decision sight distance for drivers exiting from mainline facility to local street network
+ Reduces crash potential due to queuing traffic at the NB/EB I-35/80 exit loop to IA 141/NW Urbandale Drive

Disadvantages:
- The split ramp configuration between IA 141 and Meredith Drive requires indirect routing of traffic for Interstate re-entry. This condition could be mitigated with guide signage.

Potential Needs Identified by initial analysis:
- Additional through-lane capacity on I-35/80 in both directions (also identified in Alt #2)
- Additional capacity at IA 141/NW 54th Street intersection (also identified in Alt #2)
- Dual lane exit SB/WB I-35/80 to IA 141
- Guide signage on local roadway system
Figure III-7

Alternative #5
Preliminary Concept 2015
Combined Meredith/141 Interchange
w/ NB Flyover & w/ CD System

I-80 / I-35 Operations Study

1 inch = 1,000 feet

Date: 1/30/2013
Alternative #5 includes the addition of an on-ramp and off-ramp on the south side of Meredith Drive as well as the NB/EB I-35/80 off-ramp directional fly-over ramp. Alternative #5 also includes the addition of the one-way collector/distributor (C/D) system along both directions of I-35/80 between Meredith Drive and NW Urbandale Drive, featuring at-grade crossing of the railroad spur line and traffic signals. Similar to Alternative #4, it also includes auxiliary lanes to the Douglas Avenue interchange.

Alternative #5 includes the removal of the NB NW Urbandale Drive to SB/WB I-35/80 loop on-ramp as well as the removal of the existing NB/EB I-35/80 to NW Urbandale Drive loop off-ramp.

**Arterial Streets**

Local street connectivity between Meredith Drive and IA 141 interchanges function at adequate levels of service (LOS C or better) in both the AM and PM peak hours. However, in the AM peak hour, traffic operations at the NB/EB I-35/80 and NW Urbandale Drive terminal intersection decrease from a LOS B (Alternative #2 – Baseline) to a LOS C. The impact at this intersection is likely due to increases in traffic volumes from the addition of the C/D road system.

The NB C/D road is forecasted to experience a volume of 13,000 vehicles per day. With the C/D road system, mainline traffic decreases south of Meredith Drive and increases east of IA 141 / NW Urbandale Drive. Also, traffic levels along Meredith Drive east of I-35/80 decrease while daily traffic volumes west of I-35/80 increase by approximately 66% over the baseline alternative.

The I-35/80 and NW Urbandale Drive termini intersections experience higher traffic demands which therefore translate into decreased LOS operations when compared to Alternative #4 (which is identical to Alternative #5 other than not including the C/D road system). The south terminal intersection operations in the AM peak hour shift from LOS A to LOS C. However, this remains in the acceptable LOS range.

The C/D road system does relieve the NW Urbandale Drive corridor between Meredith Drive and I-35/80 by removing approximately 7,000 vehicles per day. LOS operations improve when compared to Alternative #4 (which does not include the C/D road system).

**I-35/80 Mainline**

With respect to mainline operations, the addition of the C/D road system relieves the SB/WB I-35/80 on-ramp from SB IA 141. In the AM peak hour, the merge segment LOS improves from a LOS E to a LOS D. However, in the NB/EB direction during the PM peak hour, the C/D road system creates a significant increase in traffic (approximately 82%) merging onto NB/EB I-35/80 from NW Urbandale Drive. This increase in traffic translates into degraded merge segment and basic freeway segment level of service operations. Overall, a need for additional through-lane capacity is evident in both directions on I-35/80, as was identified by Alternative #2.

With the addition of the C/D system, a greater number of vehicles desire to use the SB/WB I-35/80 off-ramp to reach the SB C/D road. This increase in traffic translates into potential queue / mainline interaction at the off-ramp in both the AM and PM peak hours.
Advantages:
+ Improves access to local street network
+ Improves operations at SB/WB I-35/80 on-ramp from 141
+ Improves operations at NB/EB I-35/80 - NW Urbandale Drive ramp terminal intersection to acceptable LOS when compared to baseline alternative (Alternative #2)
+ Improves operations at IA 141 & NW 54th Avenue intersection to acceptable LOS
+ Creates free-flow fly-over ramp for major movement at the IA 141 interchange
+ Improves decision sight distance for drivers exiting from mainline facility to local street network
+ Reduces crash potential due to queuing traffic at the NB/EB I-35/80 loop ramp to IA 141/NW Urbandale Drive.

Disadvantages:
- Due to C/D road, I-35/80 eastbound on-ramp LOS decreases to LOS E
- Due to C/D road system, operations at I-35/80 - NW Urbandale Drive ramp termini intersections decrease when compared to Alternative #4
- Potential for queue / mainline interaction at SB/WB I-35/80 to IA 141 ramp exists in the AM and PM peak hours

Potential Needs identified by initial analysis:
  o Widen Meredith Drive bridge
  o Dual lane entrance NB/EB I-35/80 from NW Urbandale Drive
  o Dual lane exit SB/WB I-35/80 to NW Urbandale Drive
  o Additional through-lane capacity on I-35/80 in both directions (also identified in Alt #2)
Figure III-8
Alternative #9
Preliminary Concept 2015
Same as Alternative #2
w/ NB Flyover
III-18

I-80 / I-35 Operations Study
1 inch = 1,000 feet
0 500 1,000

Date: 1/30/2013
   Alternative #9 includes the addition of only the NB/EB I-35/80 off-ramp directional fly-over ramp with an auxiliary lane to the Douglas Avenue interchange, maintaining the existing loop ramps to provide for all directions of travel.

   The level of service results are fairly consistent with existing conditions; which is expected as Alternative #9 assumes existing roadway conditions other than the addition of the fly-over ramp.

   **Arterial Streets**
   Local street connectivity along Meredith Drive and NW Urbandale Drive function at adequate levels of service (LOS C or better) in both the AM and PM peak hours. Due to the addition of the NB flyover, traffic operations at the NB/EB I-35/80 and NW Urbandale Drive terminal intersection improve from a LOS B (Alternative #2 – Baseline) to a LOS A in the AM peak hour and improve from a LOS D to a LOS A in the PM peak hour.

   **I-35/80 Mainline**
   With respect to mainline operations, the addition of the NB flyover does not significantly differ from baseline operations. Although the traffic demand has significantly decreased at the NB/EB I-35/80 to NW Urbandale Drive diverge segment, the mainline traffic volumes govern the HCS LOS calculation. The LOS value result is carried forward from the baseline alternative for both the AM (LOS C) and PM (LOS D) peak hours.

   **Advantages:**
   + Improves operations at I-35/80 - NW Urbandale Drive ramp termini intersections
   + Creates free-flow fly-over ramp for major movement at the IA 141 interchange

   **Disadvantages:**
   - Does not significantly improve operations at NB/EB I-35/80 to NW Urbandale Drive diverge segment
   - Existing loop ramp exists within the multiple exit point interchange design for NB/EB I-35/80 traffic\(^1\). Loop ramps are not favored within multiple exit point interchange designs.
   - Existing loop ramp does not allow high-speed exit from mainline facility

   **Potential Needs identified by initial analysis:**
   o Additional through-lane capacity on I-35/80 in both directions (also identified in Alt #2)
   o Additional capacity at IA 141/NW 54\(^{th}\) Street intersection (also identified in Alt #2)
   o Dual lane exit SB/WB I-35/80 to IA 141

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\(^1\) AASHTO, "A Policy on Geometric Design of Highways and Streets", 6\(^{th}\) Edition (2011), Section 10.9.1
Figure III-9
Alternative #3
Adopted Model 2035

I-80 / I-35 Operations Study
1 inch = 2,000 feet

Legend
Proposed Roads
Road
- 100th Interchange
- NW 50th Ave Extension to 128th St
- Auxiliary Lane

Date: 1/30/2013
5. Alternative #3 (2035) – Baseline

2035 baseline alternative with planned LRTP projects, including:
- 4-lanes each direction on mainline I-35/80;
- 3-lanes each direction along IA 141 and NW Urbandale Drive north of NB/EB I-35/80 and NW Urbandale Drive terminal intersection;
- The addition of the proposed NW 100th Street interchange;
- The addition of NW 50th Avenue connection between 128th Street and IA 141 (NW Urbandale Drive).

*Arterial Streets*

Under 2035 traffic levels, the NB/EB I-35/80 and NW Urbandale Drive ramp terminal intersection experiences poor operations (LOS F) during the PM peak hour.

The IA 141 and 54th Avenue intersection operates at a LOS D in the AM peak hour and a LOS C in the PM peak hour.

The Meredith Drive and NW Urbandale Drive intersection operations fail (LOS F) in the PM peak hour and result in a LOS D in the AM peak hour. Additional capacity improvements are likely needed to service the projected volume at this intersection. The intersections of NW Urbandale Drive/Plum Drive and Meredith Drive/121st Street satisfied the LOS criteria during both peak hours.

*I-35/80 Mainline*

Due to the 2035 traffic levels and ramp terminal intersection geometry, ramp queue / mainline interaction (ramp spillage) exists for both off-ramps to NW Urbandale Drive in the PM peak hour, adversely impacting Interstate operations.

The mainline weaving segment between IA 141 and 100th Street operates at a LOS F in the AM SB/WB direction and a LOS D in the PM NB/EB direction. The mainline basic freeway segment between IA 141 and Douglas Avenue operates at a LOS E in the southbound direction during the AM peak hour and northbound direction during the PM peak hour. The NB/EB I-35/80 to NW Urbandale Drive diverge segment operates at a LOS F in the PM peak hour. The 2015 baseline diverge segment operated at a LOS D.

The merge section from the northbound NW Urbandale Drive to SB/WB I-35/80 loop ramp was the only freeway segment to satisfy or exceed the Iowa DOT LOS C criteria for both peak hours with LOS B.

**Potential Needs identified by initial analysis:**
- Additional through-lane capacity on I-35/80 in each direction
- Additional capacity at NW Urbandale Drive/Meredith Drive intersection
- Additional capacity at NB/EB I-35/80 ramp terminal with IA 141

**Supplemental Analysis Summary:**

A supplemental analysis was conducted to mitigate certain key needs identified during the initial review of alternatives. The supplemental analysis is discussed in detail in Section IV.B, beginning on page IV-6 of this report, and covers the following topics:
- NW Urbandale Drive and Meredith Drive Intersection
- Additional Analysis of Meredith Drive Corridor
- IA 141 Cross-Section Below I-35/80 Bridge
• NW 50th Avenue Ramp Connection
• I-35/80 Merge Conditions

A brief summary of these topics is provided below with regards to how it relates to Alternative 3 (refer to the referenced section for more detail):

• NW Urbandale Drive and Meredith Drive Intersection: Section IV.B.1 – Page IV-5
  o Additional capacity improvements at the intersection in the form of dual left-turn lanes and single right-turn lanes improved traffic operations at the intersection.
  o The LOS D or better goal for local intersections was met for both AM and PM peak hours.
• Additional Analysis of Meredith Drive Corridor
  o Not applicable to this alternative
• IA 141 Cross-Section Below I-35/80 Bridge
  o Not applicable to this alternative
• NW 50th Avenue Ramp Connection
  o Slight improvement in operations at SB/WB I-35/80 ramp terminal intersection with IA 141/NW Urbandale Drive
  o Additional traffic on SB IA 141 ramp to SB/WB I-35/80 decreases LOS in the merge area.
• I-35/80 Merge Conditions
  o SB/WB I-35/80 Merge Conditions: Section IV.B.4 – Page IV-11
    o The weaving distance between IA 141 and Douglas Avenue is a concern.
    o The weaving interaction should be studied further as part of the IJR study process.
Figure III-10
Alternative #6
Preliminary Concept 2035
Combined Meredith/141 Interchange w/ NB Flyover
III-24
6. Alternative #6 (2035)
Alternative #6 includes the addition of an on-ramp and off-ramp on the south side of Meredith Drive as well as the NB/EB I-35/80 off-ramp directional fly-over ramp. Alternative #6 also includes the addition of the proposed NW 100th Street interchange, but excludes NW 50th Avenue. Auxiliary lanes on I-35/80 are included in both directions between the Douglas Avenue interchange and the proposed Meredith Drive ramps/NB fly-over and between IA 141 and the proposed 100th Street interchange.

Alternative #6 includes the removal of the NB NW Urbandale Drive to SB/WB I-35/80 on-ramp as well as the removal of the existing NB/EB I-35/80 to NW Urbandale Drive off-ramp.

**Arterial Streets**
Local street connectivity between Meredith Drive and IA 141 interchanges function at adequate levels of service (LOS C or better) in both the AM and PM peak hours. However, in both the AM and PM peak hours, the intersection of Meredith Drive and NW Urbandale Drive operates at a LOS F. The need for additional capacity improvements at this intersection was also identified by the Alternative #3 – baseline analysis.

With the addition of the Meredith Drive ramps, traffic levels along Meredith Drive east of I-35/80 are slightly increased while daily traffic volumes west of I-35/80 increase by approximately 60% over the baseline alternative. With the increase in traffic along Meredith Drive at the intersection of 121st Street, operations are relatively maintained, consistent with the baseline alternative in the AM peak hour (LOS C) and shifting from a LOS C (Alternative #3 – Baseline) to a LOS D in the PM peak hour.

Meredith Drive ramp terminal intersections function at adequate levels of service in both the AM and PM peak hours. The worst performance (LOS C) occurs in the AM peak hour at the NB off-ramp terminal intersection.

With the addition of the fly-over ramp, the I-35/80 and NW Urbandale Drive termini intersections are relieved of traffic demands which therefore translate into improved LOS operations. The south terminal intersection operations in the PM peak hour are substantially improved with results shifting from LOS F to LOS A.

**I-35/80 Mainline**
Ramp queue / mainline interaction for both off-ramps to NW Urbandale Drive are significantly reduced.

The SB/WB I-35/80 weaving segment between NW 100th St and NW Urbandale Drive slightly improves in the AM peak hour from a LOS F to a LOS E.

The SB IA 141 to SB/WB I-35/80 merge segment performance degrades from a LOS D (baseline alternative) to a LOS E.

Overall, mainline operations show a need for additional through-lane capacity in both directions on I-35/80.

**Advantages:**
- Improves access to local street network
- Improves operations at SB/WB I-35/80 off-ramp to NW Urbandale Drive
- Improves operations at I-35/80 and NW Urbandale Drive ramp termini intersections
+ Significantly reduces potential for queue / mainline interaction at both baseline affected ramps
+ Creates free-flow fly-over ramp for major movement at the IA 141 interchange
+ Improves decision sight distance for drivers exiting from mainline facility to local street network
+ Reduces crash potential due to queuing traffic at the NB/EB I-35/80 exit loop to IA 141/NW Urbandale Drive

Disadvantages:
- Operations decrease at SB/WB I-35/80 on-ramp from SB IA 141
- Due to addition of Meredith Drive ramps, traffic along Meredith Drive increases west of I-35/80 and leads to decrease in operations at the Meredith Drive & 121st Street intersection in the PM peak hour (although it remains at acceptable levels)
- Due to increase in traffic along NW Urbandale Drive between Meredith Drive and I-35/80, operations decrease in the AM peak hour at Meredith Drive & NW Urbandale Drive intersection
- The split ramp configuration between IA 141 and Meredith Drive requires indirect routing of traffic for Interstate re-entry. This condition could be mitigated with way-finding signage.

Potential Needs identified by the initial analysis:
- Additional through-lane capacity on I-35/80 in both directions (also identified in Alt #3)
- Additional capacity at IA 141/NW 54th Street intersection
- Dual lane exit SB/WB I-35/80 to IA 141
- Guide signage on local roadway system
- Improvements to NW Urbandale Drive/Meredith Drive intersection (also identified in Alt #3)

Supplemental Analysis Summary:
A supplemental analysis was conducted to mitigate certain key needs identified during the initial review of alternatives. The supplemental analysis is discussed in detail in Section IV.B, beginning on page IV-6 of this report, and covers the following topics:
- NW Urbandale Drive and Meredith Drive Intersection
- Additional Analysis of Meredith Drive Corridor
- IA 141 Cross-Section Below I-35/80 Bridge
- NW 50th Avenue Ramp Connection
- I-35/80 Merge Conditions

A brief summary of these topics is provided below with regards to how it relates to Alternative 6 (refer to the referenced section for more detail):
- NW Urbandale Drive and Meredith Drive Intersection: Section IV.B.1 – Page IV-5
  o Additional capacity improvements at the intersection in the form of dual left-turn lanes and single right-turn lanes improved traffic operations at the intersection.
  o The LOS D or better goal for local intersections was met for both AM and PM peak hours.
- Additional Analysis of Meredith Drive Corridor
  o Not applicable to this alternative
- IA 141 Cross-Section below I-35/80 Bridge: Section IV.B.3 – Page IV-6
With revised intersection geometry and signal timing, LOS C or better operations are met at the IA 141 ramp terminal intersections.

- NW 50th Avenue Ramp Connection
  - Not applicable to this alternative

- I-35/80 Merge Conditions
  - SB/WB I-35/80 Merge Conditions: Section IV.B.4 – Page IV-11
    - The weaving distance between IA 141 and Douglas Avenue is a concern.
    - The weaving interaction should be studied further as part of the IJR study process.
7. Alternative #6B (2035)
Alternative #6B is identical to Alternative #6 other than Alternative #6B includes the addition of the NW 50th Avenue connection between 128th Street and NW Urbandale Drive. Auxiliary lanes on I-35/80 are included in both directions between the Douglas Avenue interchange and the proposed Meredith Drive ramps/NB fly-over and between IA 141 and the proposed 100th Street interchange.

**Arterial Streets**
Local street connectivity between Meredith Drive and IA 141 interchanges function at adequate levels of service (LOS C or better) in both the AM and PM peak hours. However, in the PM peak hour, the intersection of Meredith Drive and NW Urbandale Drive operates at a LOS F. The need for additional capacity improvements at this intersection was also identified by the Alternative #3 – baseline analysis.

With the addition of NW 50th Avenue, Meredith Drive is relieved of some traffic demands as demonstrated by the intersections of NW Urbandale Drive and 121st Street.

- At the Intersection of Meredith Drive and NW Urbandale Drive in the AM peak hour, operations improve from a LOS F (Alternative #6) to a LOS D.
- At the intersection of Meredith Drive and 121st Street in the PM peak hour, operations improve from a LOS D (Alternative #6) to a LOS C.

Meredith Drive ramp terminal intersections function at adequate levels of service (LOS C or better) in both the AM and PM peak hours. Operations slightly improve due to the reduction of traffic along Meredith Drive because of the addition of NW 50th Avenue.

With the addition of NW 50th Avenue, the I-35/80 and NW Urbandale Drive termini intersections experience greater traffic volumes which consequently translate into degraded LOS operations when compared to Alternative #6. In the PM peak hour, the north terminal intersection operations deteriorate with results shifting from LOS B to LOS D.

**I-35/80 Mainline**
Ramp queue / mainline interaction for both off-ramps to NW Urbandale Drive are significantly reduced.

The SB IA 141 to SB/WB I-35/80 merge segment performance degrades from a LOS D (baseline alternative) to a LOS E.

**Advantages:**
- Improves access to local street network
- Improves operations at I-35/80 - NW Urbandale Drive ramp termini intersections when compared to baseline alternative (Alternative #3)
- Significantly reduces potential for queue / mainline interaction at both baseline affected ramps
- Due to inclusion of NW 50th Avenue connection, operations improve along Meredith Drive intersections
- Creates free-flow fly-over ramp for major movement at the IA 141 interchange
- Improves decision sight distance for drivers exiting from mainline facility to local street network
- Reduces crash potential due to queuing traffic at the NB/EB I-35/80 exit loop to IA 141/ NW Urbandale Drive
**Disadvantages:**
- Operations decrease at SB I-35/80 on-ramp from SB IA 141
- Due to NW 50th Avenue, operations at I-35/80 - NW Urbandale Drive ramp termini intersections decrease to LOS D when compared to Alternative #6 (LOS B)
- The split ramp configuration between IA 141 and Meredith Drive requires indirect routing of traffic for Interstate re-entry. This condition could be mitigated with way-finding signage.

**Potential Needs identified by initial analysis:**
- Additional through-lane capacity on I-35/80 in both directions (also identified in Alt #3)
- Dual lane exit SB/WB I-35/80 to IA 141
- Guide signage on local roadway system
- Improvements to NW Urbandale Drive/Meredith Drive intersection (also identified in Alt #3)
- Additional improvements to SB/WB I-35/80 exit ramp and NW Urbandale Drive segments

**Supplemental Analysis Summary:**
A supplemental analysis was conducted to mitigate certain key needs identified during the initial review of alternatives. The supplemental analysis is discussed in detail in Section IV.B, beginning on page IV-6 of this report, and covers the following topics:
- NW Urbandale Drive and Meredith Drive Intersection
- Additional Analysis of Meredith Drive Corridor
- IA 141 Cross-Section below I-35/80 Bridge
- NW 50th Avenue Ramp Connection
- I-35/80 Merge Conditions

A brief summary of these topics is provided below with regards to how it relates to Alternative 6B (refer to the referenced section for more detail):

- NW Urbandale Drive and Meredith Drive Intersection: Section IV.B.1 – Page IV-5
  - Additional capacity improvements at the intersection in the form of dual left-turn lanes and single right-turn lanes improved traffic operations at the intersection.
  - The LOS D or better goal for local intersections was met for both AM and PM peak hours.
- Additional Analysis of Meredith Drive Corridor
  - Not applicable to this alternative
- IA 141 Cross-Section below I-35/80 Bridge: Section IV.B.3 – Page IV-6
  - Addition of the NW 50th Avenue connection necessitates the widening of IA 141 at the I-35/80 bridge, therefore impacting the adjacent rail line and/or requiring reconstruction of the bridge.
- NW 50th Avenue Ramp Connection
  - Not applicable to this alternative
- I-35/80 Merge Conditions
  - SB/WB I-35/80 Merge Conditions: Section IV.B.4 – Page IV-11
    - The weaving distance between IA 141 and Douglas Avenue is a concern.
    - The weaving interaction should be studied further as part of the IJR study process.
**Figure III-12**

Alternative #7
Preliminary Concept 2035
Same as Alternative #6 w/ CD System

I-80 / I-35 Operations Study

1 inch = 1,500 feet

Date: 1/30/2013
8. Alternative #7 (2035)

Alternative #7 includes the addition of an on-ramp and off-ramp on the south side of Meredith Drive as well as the NB/EB I-35/80 off-ramp directional fly-over. Alternative #7 also includes the addition of the one-way collector/distributor (C/D) system along both directions of I-35/80 between Meredith Drive and NW Urbandale Drive as well as the addition of the proposed NW 100th Street interchange. Auxiliary lanes on I-35/80 are included in both directions between the Douglas Avenue interchange and the proposed Meredith Drive ramps/NB fly-over and between IA 141 and the proposed 100th Street interchange.

Alternative #7 includes the removal of the NB NW Urbandale Drive to SB/WB I-35/80 loop on-ramp as well as the removal of the existing NB/EB I-35/80 to NW Urbandale Drive loop off-ramp.

**Arterial Streets**

Local street connectivity between Meredith Drive and IA 141 interchanges function at improved or consistent levels of service in both the AM and PM peak hours when compared to baseline operation results. However, in the AM peak hour, the traffic operations at the NB/EB I-35/80 and NW Urbandale Drive terminal intersection decrease from a LOS A (baseline alternative) to a LOS C. The impact at the intersection is likely attributable to the increase in traffic volumes from the addition of the C/D road system.

The NB C/D road is forecasted to experience a high volume of 22,400 vehicles/per day. The addition of the C/D road results in I-35/80 mainline traffic to decrease south of Meredith Drive and increase east of IA 141 / NW Urbandale Drive.

With the addition of the C/D roads, traffic levels along Meredith Drive east of I-35/80 significantly decrease while daily traffic volumes west of I-35/80 increase by approximately 100% over the baseline alternative.

With the addition of the C/D roads, the I-35/80 and NW Urbandale Drive termini intersections experience higher traffic demands which therefore translate into decreased LOS operations when compared to Alternative #6 (which is identical to Alternative #7 other than not including the C/D road system). The south terminal intersection operations in the PM peak hour degrade with results shifting from LOS A to LOS C.

**I-35/80 Mainline**

With respect to mainline operations, the addition of the C/D road system significantly affects the NB/EB direction during both the AM and PM peak hours. The C/D road system creates a significant increase in daily traffic (approximately 87%) merging onto NB/EB I-35/80 from NW Urbandale Drive. This increase in traffic translates into degraded weave segment level of service operations. In the AM peak hour, the NB/EB I-35/80 weave segment level of service between IA 141 and NW 100th Street degrades from LOS C to LOS F. In the PM peak hour, the level of service degrades from a LOS D to LOS F. Also, due to the increased traffic exiting at Meredith Drive in the PM peak hour, potential for queue / mainline interaction exists.

**Advantages:**

+ Improves access to local street network
+ Other than the AM peak hour at the NB/EB I-35/80 - NW Urbandale Drive ramp terminal intersection, operations improve at the I-35/80 - NW Urbandale Drive ramp termini intersections when compared to baseline alternative
+ Creates free-flow fly-over ramp for major movement at the IA 141 interchange
+ Removes the need to use local street system (Meredith Drive and NW Urbandale Drive) as C/D road connection between Meredith Drive ramps and IA 141 ramps
+ Improves decision sight distance for drivers exiting from mainline facility to local street network
+ Reduces crash potential due to queuing traffic at the NB/EB I-35/80 exit loop to IA 141/ NW Urbandale Drive

Disadvantages:
- NB/EB I-35/80 on-ramp LOS decreases
- Traffic along Meredith Drive increases west of I-35/80 and leads to slight decrease in operations at the Meredith Drive & 121st Street intersection in the PM peak hour. However, LOS for this intersection remains at D or above during both peak hours.
- Operations decrease at the I-35/80 – NW Urbandale Drive ramp termini intersections when compared to Alternative #6
- Operations decrease at the I-35/80 - Meredith Drive ramp termini intersections when compared to Alternative #6
- Potential for queue / mainline interaction at NB/EB I-35/80 to Meredith Drive ramp exists in the PM peak hour

Potential Needs identified from initial analysis:
  o Widen Meredith Drive bridge
  o Dual lane entrance NB/EB I-35/80 from NW Urbandale Drive
  o Dual lane exit SB/WB I-35/80 to NW Urbandale Drive
  o Additional through-lane capacity on I-35/80 in both directions (also identified in Alt #3)
  o Improvements to NW Urbandale Drive/Meredith Drive intersection (also identified in Alt #3)
  o Extend C/D system to 100th Street interchange
  o Extend C/D system to Douglas Avenue interchange
  o Additional capacity on Meredith Drive (likely requires a six-lane basic section)

Supplemental Analysis Summary:
A supplemental analysis was conducted to mitigate certain key needs identified during the initial review of alternatives. The supplemental analysis is discussed in detail in Section IV.B, beginning on page IV-6 of this report, and covers the following topics:
- NW Urbandale Drive and Meredith Drive Intersection
- Additional Analysis of Meredith Drive Corridor
- IA 141 Cross-Section Below I-35/80 Bridge
- NW 50th Avenue Ramp Connection
- I-35/80 Merge Conditions

A brief summary of these topics is provided below with regards to how it relates to Alternative 7 (refer to the referenced section for more detail):

- NW Urbandale Drive and Meredith Drive Intersection: Section IV.B.1 – Page IV-5
  o Additional capacity improvements at the intersection in the form of dual left-turn lanes and single right-turn lanes improved traffic operations at the intersection.
The LOS D or better goal for local intersections was met for both AM and PM peak hours.

Additional Analysis of Meredith Drive Corridor: Section IV.B.2 – Page IV-6
- A six-lane cross-section along Meredith Drive would likely be required to achieve LOS C or better operations at the ramp terminal intersections.
- The improvements would require reconstruction of the existing Meredith Drive bridge.

IA 141 Cross-Section below I-35/80 Bridge: Section IV.B.3 – Page IV-6
- With revised intersection geometry and signal timing, LOS C or better operations are met at the IA 141 ramp terminal intersections.

NW 50th Avenue Ramp Connection
- Not applicable to this alternative

I-35/80 Merge Conditions
- NB/EB I-35/80 Merge Conditions: Section IV.B.4 – Page IV-8
  - The weaving distance between IA 141 and 100th Street is a concern.
  - The weaving interaction should be studied further as part of the IJR study process.
- SB/WB I-35/80 Merge Conditions: Section IV.B.4 – Page IV-11
  - The weaving distance between IA 141 and Douglas Avenue is a concern.
  - The weaving interaction should be studied further as part of the IJR study process.
Figure III-13

Alternative #8
Preliminary Concept 2035
Same as Alternative #7 w/ NW 50th connected to CD System
Ill-36

I-80 / I-35 Operations Study
1 inch = 2,000 feet

Date: 1/30/2013
9. Alternative #8 (2035)

Alternative #8 is identical to Alternative #7 with the addition of the NW 50th Avenue connection between 128th Street and SB/WB I-35/80 C/D roadway. The connector would operate as right-in/right-out access off of the SB C/D road.

**Arterial Streets**

Local street connectivity between Meredith Drive and IA 141 interchanges function at improved levels of service in both the AM and PM peak hours when compared to baseline operation results. However in the AM peak hour, the traffic operations at the NB/EB I-35/80 and NW Urbandale Drive terminal intersection decrease from a LOS A (Alternative #3 – Baseline) to a LOS B. The impact at the intersection is due to increase in traffic volumes from the addition of the C/D road system.

The NB C/D road is forecasted to experience a high volume of 20,900 vehicles/per day. The C/D road causes mainline I-35/80 traffic to decrease south of Meredith Drive and increase east of IA 141 / NW Urbandale Drive.

With the addition of the C/D roads, traffic levels along Meredith Drive east of I-35/80 significantly decrease while daily traffic volumes west of I-35/80 increase by approximately 71% over the baseline alternative.

With the addition of NW 50th Avenue connecting into the SB C/D road, the traffic along Meredith Drive west of I-35/80 is decreased when compared to Alternative #7.

With the addition of NW 50th Avenue along the SB C/D road, the SB/WB I-35/80 and NW Urbandale Drive terminal intersection experiences higher traffic demands which therefore translate into decreased LOS operations when compared to Alternative #7. The south terminal intersection operations in the AM peak hour slightly reduce with results shifting from LOS C to LOS D. In the PM peak hour, performance degrades from LOS C to LOS D.

The Meredith Drive SB terminal intersection is affected by the addition of NW 50th Avenue. In the AM peak hour, SB/WB vehicles utilize the NW 50th Avenue connection which alleviates the SB terminal intersection. When compared to Alternative 7, the level of service results in a shift from LOS E to LOS C. In the PM peak hour, performance degrades from LOS C to LOS D.

**I-35/80 Mainline**

With respect to mainline operations, the addition of NW 50th Avenue slightly improves the SB IA 141 to SB/WB I-35/80 merge segment in both the AM and PM peak hours, when compared to Alternative #7 level of service. When compared to Alternative 7, the level of service results shift from a LOS E to a LOS D in the AM peak hour and from LOS C to LOS B in the PM peak hour.

With the addition of NW 50th Avenue, a greater number of vehicles desire to use the SB/WB I-35/80 off-ramp to reach the SB C/D road in the AM peak hour. This increase in traffic translates into potential queue / mainline interaction at the off-ramp in the AM peak hour.

The NB/EB I-35/80 direction during both the AM and PM peak hours appears to not be affected by the addition of NW 50th Avenue.
Advantages:
+ Improves access to local street network
+ Other than the AM peak hour at the NB/EB I-35/80 - NW Urbandale Drive ramp terminal intersection, operations improve at the I-35/80 - NW Urbandale Drive ramp termini intersections when compared to baseline alternative
+ Creates free-flow fly-over ramp for major movement at the IA 141 interchange
+ Removes the need to use local street system (Meredith Drive and NW Urbandale Drive) as C/D road connection between Meredith Drive ramps and IA 141 ramps.
+ Improves decision sight distance for drivers exiting from mainline facility to local street network
+ Reduces crash potential due to queuing traffic at the NB/EB I-35/80 exit loop to IA 141/ NW Urbandale Drive

Disadvantages:
- NB/EB I-35/80 on-ramp LOS decreases
- Traffic along Meredith Drive increases west of I-35/80 and leads to decrease in operations at the Meredith Drive & 121st Street intersection in the PM peak hour
- Operations decrease at the I-35/80 – NW Urbandale Drive ramp termini intersections when compared to Alternative #6
- Operations decrease at the I-35/80 - Meredith Drive ramp termini intersections when compared to Alternative #6
- Potential for queue / mainline interaction at NB/EB I-35/80 to Meredith Drive ramp exists in the AM and PM peak hours
- Potential for queue / mainline interaction at SB/WB I-35/80 to IA 141 ramp exists in the AM peak hour

Potential Needs identified from the initial analysis:
  o Widen Meredith Drive bridge
  o Dual lane entrance NB/EB I-35/80 from NW Urbandale Drive
  o Dual lane exit SB/WB I-35/80 to NW Urbandale Drive
  o Additional through-lane capacity on I-35/80 in both directions (also identified in Alt #3)
  o Improvements to NW Urbandale Drive/Meredith Drive intersection (also identified in Alt #3)
  o Extend C/D system to 100th Street interchange
  o Extend C/D system to Douglas Avenue interchange
  o Additional capacity on Meredith Drive (likely requires a six-lane basic section)

Supplemental Analysis Summary:
A supplemental analysis was conducted to mitigate certain key needs identified during the initial review of alternatives. The supplemental analysis is discussed in detail in Section IV.B, beginning on page IV-6 of this report, and covers the following topics:
- NW Urbandale Drive and Meredith Drive Intersection
- Additional Analysis of Meredith Drive Corridor
- IA 141 Cross-Section Below I-35/80 Bridge
- NW 50th Avenue Ramp Connection
- I-35/80 Merge Conditions

A brief summary of these topics is provided below with regards to how it relates to Alternative 8 (refer to the referenced section for more detail):
- NW Urbandale Drive and Meredith Drive Intersection: Section IV.B.1 – Page IV-5
  - Additional capacity improvements at the intersection in the form of dual left-turn lanes and single right-turn lanes improved traffic operations at the intersection.
  - The LOS D or better goal for local intersections was met for both AM and PM peak hours.
- Meredith Drive Corridor: Section IV.B.2 – Page IV-6
  - A six-lane cross-section along Meredith Drive would likely be required to achieve LOS C or better operations at the ramp terminal intersections.
  - The improvements would require reconstruction of the existing Meredith Drive bridge.
- IA 141 Cross-Section below I-35/80 Bridge: Section IV.B.3 – Page IV-6
  - With revised intersection geometry and signal timing, LOS C or better operations are met at the IA 141 ramp terminal intersections.
- NW 50th Avenue Ramp Connection
  - Not applicable to this alternative
- I-35/80 Merge Condition
  - NB/EB I-35/80 Merge Conditions: Section IV.B.4 – Page IV-8
    - The weaving distance between IA 141 and 100th Street is a concern.
    - The weaving interaction should be studied further as part of the IJR study process.
  - SB/WB I-35/80 Merge Conditions: Section IV.B.4 – Page IV-11
    - The weaving distance between IA 141 and Douglas Avenue is a concern.
    - The weaving interaction should be studied further as part of the IJR study process.
Figure III-14
Alternative #10
Preliminary Concept 2035
Same as Alternative #3
w/ NB Flyover

I-80 / I-35 Operations Study
1 inch = 2,000 feet

Date: 1/30/2013
10. Alternative #10 (2035)

Alternative #10 includes the addition of the NB/EB I-35/80 off-ramp directional fly-over ramp, the addition of NW 50th Avenue connection between 128th Street and IA 141 (NW Urbandale Drive), and the existing NB NW Urbandale Drive to SB/WB I-35/80 on-ramp as well as the existing NB/EB I-35/80 to NW Urbandale Drive off-ramp.

The levels of service results are fairly consistent with baseline alternative conditions; this is expected as Alternative #10 assumes baseline alternative roadway conditions other than the addition of the fly-over ramp. The effects of the fly-over ramp are generally isolated to the I-35/80 and NW Urbandale Drive terminal intersections.

Arterial Streets

With the addition of the fly-over ramp, the NB/EB I-35/80 and NW Urbandale Drive terminal intersection is relieved of traffic demands which therefore translate into improved LOS operations. The south terminal intersection operations in the PM peak hour are substantially improved with results shifting from LOS F to LOS B.

Conversely, the SB/WB I-35/80 and NW Urbandale Drive terminal intersection level of service is not affected by the addition of the fly-over ramp. Although the northbound-through traffic is significantly reduced, the northbound-left movements to NW 50th Avenue still remain as well as the other approach demands of the intersection. The level of service for the intersection continues to operate at LOS D in both the AM and PM peak hours.

I-35/80 Mainline

With respect to mainline operations, the addition of the NB flyover does not significantly affect baseline operations other than the NB/EB I-35/80 to NW Urbandale Drive diverge segment. The level of service of the diverge segment improves in both the AM and PM peak hours. In the PM peak hour, operations improve significantly shifting from a LOS F to a LOS C.

It is noteworthy to point out an observation between Alternative #10 and Alternative #9 (year 2015). With regards to the PM peak hour, Alternative #9 results in a LOS D where Alternative #10 (under higher traffic levels) results in a LOS C. This improvement in level of service is the result of the fourth basic lane addition along NB/EB I-35/80. If the fourth basic lane was not added, the same 2035 diverge segment would perform at a LOS E.

Advantages:
+ Improves operations at NB/EB I-35/80 - NW Urbandale Drive ramp terminal intersection
+ Improves operations at NB/EB I-35/80 to NW Urbandale Drive diverge segment

Disadvantages:
- Does not improve operations at SB/WB I-35/80 - NW Urbandale Drive ramp terminal intersection
- Existing loop ramp exists within the multiple exit point interchange design for NB/EB I-35/80 traffic\(^2\). Loop ramps are not favored within multiple exit point interchange designs.
- Existing loop ramp does not allow high-speed exit from mainline facility

**Potential Needs identified from the initial analysis:**
- Additional through-lane capacity on I-35/80 in both directions (also identified in Alt #3)
- Improvements to NW Urbandale Drive/Meredith Drive intersection (also identified in Alt #3)
- Dual lane exit SB/WB I-35/80 to IA 141

**Supplemental Analysis Summary:**
A supplemental analysis was conducted to mitigate certain key needs identified during the initial review of alternatives. The supplemental analysis is discussed in detail in Section IV.B, beginning on page IV-6 of this report, and covers the following topics:
- NW Urbandale Drive and Meredith Drive Intersection
- Additional Analysis of Meredith Drive Corridor
- IA 141 Cross-Section Below I-35/80 Bridge
- NW 50th Avenue Ramp Connection
- I-35/80 Merge Conditions

A brief summary of these topics is provided below with regards to how it relates to Alternative 10 (refer to the referenced section for more detail):

- NW Urbandale Drive and Meredith Drive Intersection: Section IV.B.1 – Page IV-5
  - Additional capacity improvements at the intersection in the form of dual left-turn lanes and single right-turn lanes improved traffic operations at the intersection.
  - The LOS D or better goal for local intersections was met for both AM and PM peak hours.
- Additional Analysis of Meredith Drive Corridor
  - Not applicable to this alternative
- IA 141 Cross-Section below I-35/80 Bridge: Section IV.B.3 – Page IV-6
  - Addition of the NW 50th Avenue connection necessitates the widening of IA 141 at the I-35/80 bridge, therefore impacting the adjacent rail line and/or requiring reconstruction of the bridge.
- NW 50th Avenue Ramp Connection: Section IV.B.4 – Page IV-7
  - Slight improvement in operations at SB/WB I-35/80 ramp terminal intersection with IA 141/NW Urbandale Drive
  - Additional traffic on SB IA 141 ramp to SB/WB I-35/80 decreases LOS in the merge area.
- I-35/80 Merge Conditions
  - SB/WB I-35/80 Merge Conditions: Section IV.B.4 – Page IV-11
    - The weaving distance between IA 141 and Douglas Avenue is a concern.
    - The weaving interaction should be studied further as part of the IJR study process.
IV. ALTERNATIVE SCREENING REVIEW

A. Operations Analysis Summary

The analysis of the various alternatives did not identify a single alternative as one that would improve the capacity issues of the entire study area to the extent needed to meet or exceed the Iowa DOT LOS criteria. In general, capacity constraints associated with freeway segments identified from the no-build analysis (Alternative 2 and 3) were also experienced by many of the alternatives. This indicates the I-35/80 corridor is and will likely remain a congested corridor even with the addition of a fourth lane in each direction. The review of the analysis then must focus on the common components of the various alternatives and identify their relative impact. The following section breaks down the alternatives to evaluate some of the individual components. A discussion of potential additional infrastructure needs is also included.

1. I-35/80 Northbound Fly-Over Ramp to IA 141

The addition of the northbound fly-over ramp from NB/EB I-35/80 to IA 141 creates a free-flow condition for the major movement at the I-35/80 and IA 141 interchange. Because this traffic no longer must travel through both signalized ramp terminal intersections, the ramp terminal operations improve significantly and mitigate the exit ramp backups to mainline. However, the level of improvement gained is dependent upon the proposed connection of NW 50th Street (see discussion below).

With the exception of Alternatives 2 and 3, considered the No-Build alternatives, all other alternatives analyzed included the northbound fly-over ramp. The issue becomes the relative impact of making other connections to I-35/80 to maintain an interchange that provides for all movements and provides local connectivity to the west as intended by the NW 50th Street connection contained in the MPO’s Long Range Transportation Plan.

The AASHTO Green Book suggests that operational benefits may be attained by providing interchange configurations with a single exit design. Providing a single exit can improve operations by simplifying signing and the decision process and by satisfying driver expectancy by placing the exit in advance of the separation structure.

Alternative 10, which leaves the existing loop ramps in place while providing the northbound fly-over ramp, creates a two-exit scenario for the IA 141/NW Urbandale Drive interchange. While the existing northbound exit loop ramp is needed with this alternative to provide for the left-turn to southbound NW Urbandale Drive (providing for all movements), it will be difficult to restrict the ability to also make the right-turn to go northbound on IA 141. This two-exit strategy would violate driver expectancy and create possible safety concerns.

The other alternatives evaluated remove the existing loop ramps at the IA 141 interchange and replace them with ramps at Meredith Drive. A C/D road system is created either by using the existing connection between Meredith Drive and NW Urbandale Drive or by creating a parallel facility to I-35/80, depending on the alternative. In either case, exit ramps are placed in advance of the separating structure satisfying driver expectancy. There is a multiple-exit situation for NB/EB I-35/80, created by the Meredith exit followed by the IA 141 exit. This multiple-exit
situation can be mitigated by signage that clearly distinguishes the Meredith Drive destination and the IA 141 destination along with the use of an auxiliary lane.

One issue not explicitly analyzed with the northbound fly-over ramp as a part of this study is the possible weaving condition created between where the fly-over ramp joins with IA 141 and the NW 54th Avenue intersection. The HCS and Synchro software used to complete this study do not provide a good platform to analyze this condition. More robust microsimulation of this situation is recommended using VISSIM software.

The alternatives analyzed for the northbound fly-over ramp focused on an alignment for this ramp that crossed over I-35/80 on the east side of IA 141 and joined the IA 141 alignment on the right side. This alignment was selected because it provided the greatest ramp spacing and was felt to provide adequate distance to achieve the vertical clearance and adequate curvature for a 40 mph design speed necessary to cross the Interstate. Other ramp alignments may be feasible including an alignment that joins IA 141 on the left side of the northbound lanes to address possible dominant origin/destination patterns to the north and west. While such an alignment would likely create a more direct path, additional infrastructure improvements would likely be necessary including the realignment of IA 141 southbound lanes and possibly rebuilding the Meredith Drive bridge over I-35/80 to achieve the necessary separation.

2. NW 50th Avenue

The NW 50th Avenue roadway between IA 141 and NW 128th Street is a planned project in the Des Moines Area MPO Long Range Transportation Plan. It is planned to intersect the IA 141 corridor at the I-35/80 westbound ramp terminal intersection creating a four-legged intersection. Previous studies of this roadway (using 2030 traffic forecasts) found this connection to be a feasible alternative.

The 2035 travel demand model output obtained from the Des Moines MPO for alternatives having this direct connection showed the NW 50th Avenue roadway to be carrying a significant amount of traffic, in some cases as high as 24,000 vehicles per day. A review of the transportation analysis zones (TAZ) in the study area found that the TAZ directly west of IA 141 and north of Meredith Drive had the greatest potential for employment growth in the Des Moines Metro area. Thus, it is not surprising that the NW 50th Avenue connection is shown to carry this amount of traffic in the travel demand model.

Each of the 2035 Alternatives that included the direct connection of NW 50th Avenue to the I-35/80 westbound exit ramp terminal intersection resulted in poor operations at this intersection. Alternatives 3, 3B, 6B, 10, and 10B all showed LOS D during one or both the AM and PM peak hours. While the travel demand model shows this connection to provide needed access to a TAZ with high potential employment growth, the capacity analysis suggests that making this direct connection will have detrimental impacts on the operations of the I-35/80 and IA 141 interchange.

Other connection alternatives may be feasible for the NW 50th Avenue corridor rather than making the direct connection to the ramp terminal intersection. The capacity analysis of Alternative 8 included a NW 50th Avenue connection to the proposed C/D road system. This connection results in a right-in/right-out connection for NW 50th
Avenue at the C/D road system. The travel demand model output also showed making this connection resulted in significantly less daily traffic on NW 50th Avenue with approximately 9,900 vehicles per day.

3. A review of the existing travel patterns for the IA 141 interchange (see Section II.C) shows the IA 141 corridor to be a major commuter route carrying approximately 40,000 vehicles per day today and forecasted to carry approximately 60,000 vehicles per day in 2035. The NW 50th Avenue connection, if allowed, focuses additional traffic to this area. This fact, combined with the results from the capacity analysis, suggest that a viable route is needed as an alternative route to the IA 141 corridor. While not explicitly studied as part of this project, one goal for this route should be to provide alternative access to the I-35/80 corridor dispersing traffic away from the IA 141 interchange. C/D Road System between Meredith Drive and IA 141 Alternatives 7 and 8 create a direct C/D road connection between the proposed I-35/80 ramps at Meredith Drive and the IA 141 interchange. The volume of traffic carried by this connection creates operational concerns at ramp terminal intersections, the at-grade crossing of the railroad spur and the high merge/diverge volumes with I-35/80 to/from the east. As the ramps at Meredith Drive have been shown to be a likely feature to accommodate the removal of the existing loop ramps at the IA 141 interchange (see I-35/80 northbound fly-over ramp to IA 141 discussion above) and the Meredith Drive ramps mitigate the operational concerns associated with the NW 50th Avenue connection opposite the IA 141 WB/SB exit ramp (while providing access to the high growth areas to the west), additional alternatives may be necessary to mitigate the operational concerns associated with the C/D road.

Although a capacity analysis was not completed to fully vet the benefits, one such alternative may be a fully grade-separated C/D road system. The grade-separated alternative would likely remain parallel to the I-35/80 corridor, crossing below the Meredith Drive corridor and over the IA 141 corridor. Ramps from the C/D road would then be used to make the connections to the local street system. Figure IV-1, on the following page, provides a concept drawing of this alternative. Additional micro-simulation evaluation could identify the need to braid certain ramp connections to mitigate high weaving volume and also extend the C/D system to 86th Street. The grade separated C/D system would also be expected to mitigate some of the mainline capacity issues identified with the No-Build alternatives.
Figure IV-1
Grade Separated CD System
Preliminary Concept

I-80 / I-35 Operations Study
1 inch = 1,500 feet

Date: 1/30/2013
4. Dual-Lane Ramps
A common potential need for most alternatives included dual-lane ramps for high volume movements. The 2010 Highway Capacity Manual states that the inclusion of dual-lane ramps does not affect the overall capacity of the merge section as the capacity is limited by the downstream freeway segment. However, ITE’s “Freeway and Interchange Geometric Design Handbook” states that single lane ramps can accommodate a range of 400 – 2,000 vehicles per hour while dual lane ramps can accommodate a range of 1,500 – 3,600 vehicles per hour.

The decision to include dual lane ramps is often times dictated by geometric constraints outside of the merge or diverge segment. For instance, a signalized ramp terminal intersection may require dual-left turn lanes to accommodate a high volume within an acceptable level of service range. Thus, a dual lane ramp is needed to accept the dual-left turn lanes.

In other instances, a high volume movement combined with lane continuity and lane balance principles between closely spaced interchanges may lead the designer to select the dual-lane ramp alternative. This issue is expanded upon with respect to the I-35/80 study area in the following section.

B. Supplemental Analysis
The initial analysis of the alternatives identified common issues among the alternatives needing further analysis. The following sections document these issues.

1. NW Urbandale Drive and Meredith Drive Intersection
The NW Urbandale Drive/Meredith Drive intersection was identified during the analysis of Alternative #3, considered the 2035 no-build scenario, as needing additional capacity improvements to attain the LOS D goal for local intersections. This trend was continued through the analysis of all six 2035 alternatives.

After a review of the 2035 traffic projections for this intersection, additional capacity analysis was completed assuming the inclusion of dual left-turn lanes and single right-turn lanes for all approaches to the intersection. This scenario was repeated for all 2035 alternatives. The overall intersection LOS results are shown in Table IV-1.

<table>
<thead>
<tr>
<th>Alternative #</th>
<th>AM</th>
<th>PM</th>
</tr>
</thead>
<tbody>
<tr>
<td>3</td>
<td>C</td>
<td>D</td>
</tr>
<tr>
<td>6</td>
<td>D</td>
<td>E</td>
</tr>
<tr>
<td>6B</td>
<td>C</td>
<td>E</td>
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<tr>
<td>7</td>
<td>C*</td>
<td>D*</td>
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<tr>
<td>8</td>
<td>D*</td>
<td>D*</td>
</tr>
<tr>
<td>10</td>
<td>C</td>
<td>C</td>
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As is shown from the table, the inclusion of the additional turn-lane capacity improved the operations for most alternatives. The intersection was expected to experience LOS F during the PM peak hour with the existing lane configurations. With the exception of Alternatives 6 and 6B, all other alternatives achieved LOS D or better. It should be noted; the asterisk noted for Alternatives 7 and 8 indicates that a
six-lane Meredith facility was included in this analysis to resolve operational issues at the proposed Meredith ramp intersections (see Additional Analysis of Meredith Drive Corridor section below). This six-lane facility began at the NW Urbandale Drive intersection on the east and continued west through the proposed interchange.

2. Additional Analysis of Meredith Drive Corridor

With Alternatives 7 and 8 which include the proposed at-grade C/D road connection between Meredith Drive and IA 141, the Meredith Drive ramp intersections were noted to be below the desired LOS threshold. Additional analysis was completed for these two alternatives to identify the necessary capacity improvements to achieve LOS C or better at the ramp terminal intersections.

After a review of the 2035 traffic projections, additional capacity in the form of an additional through-lane in each direction was added to the Meredith Drive corridor. This created a six-lane section (plus applicable turn lanes at intersections) which started at the NW Urbandale Drive intersection on the east and continued west through the interchange. The results of this analysis are shown in Table IV-2 below for Alternatives 7 and 8.

<table>
<thead>
<tr>
<th>Alternative #</th>
<th>SB Ramp Terminal AM</th>
<th>SB Ramp Terminal PM</th>
<th>NB Ramp Terminal AM</th>
<th>NB Ramp Terminal PM</th>
</tr>
</thead>
<tbody>
<tr>
<td>7</td>
<td>C</td>
<td>B</td>
<td>C</td>
<td>C</td>
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<tr>
<td>8</td>
<td>A</td>
<td>B</td>
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The addition of the C/D road connection between IA 141 and Meredith Drive increase the 2035 projected daily traffic volumes on Meredith Drive west of the proposed interchange by nearly 100% over alternatives without the C/D road system. This analysis shows that a six-lane section will likely be required to accommodate the additional traffic. This improvement would require reconstruction of the existing Meredith Drive bridge over I-35/80. The Meredith Drive bridge cross sections are included within Appendix G.

3. IA 141 Cross-Section Below I-35/80 Bridge

The initial analysis of alternatives was conducted assuming widening of IA 141 under the I-35/80 bridge as recommended in the previous NW 50th Avenue study. Approximately 57 feet is available for lanes between the bridge piers, excluding the width needed for barrier rail and shy distance. Therefore, any lane additions would require placing lanes in the area now occupied by the rail spur or reconstruction of bridge, both being potentially high cost impacts. It could be possible to place five lanes between the bridge piers using 11-foot lanes; however, high truck volumes combined with approaching roadway curvature makes narrower lanes a less desirable option.

With the above described IA 141 widening impacts in mind, additional capacity analysis was completed on the 2035 alternatives to determine the feasibility of maintaining the existing 4-lane cross-section between the existing bridge piers. This analysis assumed that dual left-turn lanes could be developed immediately beyond the bridge piers to maintain adequate turning movement capacity. The results of this analysis are shown in Table IV-3.
Table IV-3: IA 141 Supplemental Analysis

<table>
<thead>
<tr>
<th>Alternative #</th>
<th>SB Ramp Terminal</th>
<th>NB Ramp Terminal</th>
</tr>
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<tbody>
<tr>
<td></td>
<td>AM</td>
<td>PM</td>
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<tr>
<td>6</td>
<td>B</td>
<td>B</td>
</tr>
<tr>
<td>6B</td>
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The results show that only Alternatives 6B and 10 did not achieve the LOS C or better goal for ramp terminal intersection operations. These two alternatives both include the direct connection of NW 50th Avenue to the SB/WB I-35/80 ramp terminal intersection. Interestingly, with the revised intersection geometry and accompanying refinement in signal timing, all other alternatives achieved the LOS C or better goal at both ramp terminal intersections including Alternatives 7 and 8 which include the proposed C/D connection between IA 141 and Meredith Drive. Only the alternatives with NW 50th Avenue necessitated the widening of IA 141 at the I-35/80 bridge and consequently the NW 50th Avenue alternatives carry with them the need to impact the rail spur or reconstruction of the I-35/80 bridge.

4. NW 50th Avenue – Ramp Connection

Alternatives 3 and 10 were further studied with the inclusion of a direct ramp connection between NW 50th Avenue and the SB/WB I-35/80 on-ramp from SB IA 141. With the ramp connection, eastbound motorists would not need to travel through the SB/WB I-35/80 terminal intersection to use the existing loop on-ramp to SB/WB I-35/80. An illustration of the ramp connection can be seen within the image insert to the right.

The addition of the ramp connection between NW 50th Avenue and SB/WB I-35/80 on-ramp from SB IA 141 did not indicate substantial improvement at the SB/WB I-35/80 terminal intersection. Although the intersection Level-of-Service did improve from a LOS D to a LOS C in the AM peak hour when this connection was added to Alternative 10 with the I-35/80 northbound flyover ramp to IA 141, the intersection operations remained at a LOS D in the PM peak hour. The additional traffic to the SB 141 ramp also decreased the traffic operations of the merge onto SB I-35/80 from LOS D to LOS E in the AM peak hour.

The inclusion of this ramp connection was thought to provide operational benefits to the IA 141 / NW 50th Avenue / SB/WB I-35/80 ramp terminal intersection. However, the potential benefit increased the volume of traffic on the southbound ramp to IA 141, decreasing the Level-of-Service for the merge area. This, in effect, has shifted an operational concern from the local system to mainline I-35/80. For these reasons, the direct connection from NW 50th Avenue to the southbound IA 141 ramp to I-35/80 is not recommended.
5. I-35/80 Merge Conditions

As part of the stakeholder input process, two areas of further independent study were identified. The first area includes the merge/weaving section of the NB C/D road onto NB/EB I-35/80 from the NW Urbandale Drive intersection. The weaving segment is created from the NW Urbandale Drive on-ramp to mainline traffic interacting with the mainline to off-ramp traffic destined for 100th Street.

The second area focuses on the SB IA 141 on-ramp traffic merging onto SB/WB I-35/80. Currently, the ramp drops from a dual lane to a single lane ramp approximately 925' upstream of the painted gore point with SB/WB I-35/80. The second area investigates the potential for a dual lane ramp merging onto mainline SB/WB I-35/80.

Each of the two areas is further explored below with regards to the impacts of dual-lane merge conditions with I-35/80. While evaluating the potential impacts of the dual-lane operations, the following resources were utilized;

- ITE Freeway and Interchange Geometric Design Handbook, 2005

NB/EB Merge from C/D Road

With the addition of the 100th Street interchange and the proximity from the current single lane NB/EB on-ramp from NW Urbandale Drive, the weaving distance between the ramp gore points becomes a concern. Under baseline Alternative #3 conditions which include a single lane on-ramp and a single lane off-ramp to 100th Street, the approximate distance between painted gore points would be 1,600'. Due to this distance, an auxiliary lane would be used to facilitate weaving operations. The ITE Freeway and Interchange Geometric Design Handbook states that an auxiliary lane should have a minimum distance of 1,500' and a preferred distance of 2,500'. Also, the AASHTO Green Book states under Figure 10-68, that under the study area conditions (EN-EX Weaving Segment, Service to Service Interchange, Full Freeway Section), 1,600' should be the minimum distance between the painted gore points. Therefore under the single-lane entrance ramp scenario, the minimum AASHTO recommended distances between interchanges would be met.

With the addition of a second on-ramp lane from the C/D road to aid in improving traffic operations, the weaving distance becomes more critical. The AASHTO Green Book, Figure 10-52, recommends a minimum 2,500' distance for an auxiliary lane when merging a two-lane ramp.

Figure IV-2 below shows inadequate distance to acquire a 2,500' auxiliary lane section for weaving.
Extending the auxiliary lane past the 100th Street exit is possible; however, the 1,600’ weave section presents challenges as both vehicles from the left and the right compete for the same space.

Figure IV-3 shows a potential concept to achieve a minimum of 2,500’ weaving section by creating a C/D road. The concept considers the NB/EB I-35/80 movement to 100th Street as well as the dual lane on-ramp traffic to mainline NB/EB I-35/80. The horizontal red line on the graphical depiction represents physical separation between mainline and weaving operations. The two lane section would function as a C/D road. Once the 100th Street off-ramp exits the C/D road, the C/D road would join mainline NB/EB I-35/80 merging by means of a 2,600’ lane reduction section. Important to the ability to achieve minimum distances is the flexibility to shift the NB/EB entrance ramp merge point from IA 141 (NW Urbandale Drive) to the west and create the exit point to 100th Street further west. This is only possible with the elimination of the existing NB/EB I-35/80 exit loop ramp to IA 141 (NW Urbandale Drive).

Figure IV-4 provides an illustration of an additional potential concept to achieve a minimum of 2,500’ weaving section by braiding the NB/EB I-35/80 on-ramp and 100th Street off-ramp. The concept considers the NB/EB I-35/80 movement to 100th Street as well as the dual lane on-ramp traffic to mainline NB/EB I-35/80. Physical
separation between mainline and the on-ramp does not exist downstream of the gore point. The 100th Street off-ramp exits the mainline independently of NB/EB I-35/80 on-ramp traffic by means of an overpass. The on-ramp would join mainline NB/EB I-35/80 by means of a 2,600’ lane reduction merging section. The 2,000’ distance between the last merge taper and the gore point of the 100th Street on-ramp provides flexibility in the design of the braided ramp overpass. Due to the location of the 100th Street off-ramp, this concept is only possible with the elimination of the existing NB/EB I-35/80 exit loop ramp to IA 141 (NW Urbandale Drive).

**Figure IV-4: Spatial Distance Analysis – NB/EB Dual Lane On-Ramp – Concept 3**

HCS2010 was used to complete an analysis of the merge condition created from IA 141 to NB/EB I-35/80 assuming the braided ramp configuration shown in Figure IV-4. The number of merging lanes in this analysis is dependent upon the alternative. The results are shown in Table IV-4.

**Table IV-4: IA 141 EB Merge with Braided Ramps**

<table>
<thead>
<tr>
<th>Alternative</th>
<th># of Merging Lanes on Ramp</th>
<th>AM</th>
<th>PM</th>
</tr>
</thead>
<tbody>
<tr>
<td>3</td>
<td>1</td>
<td>C</td>
<td>D</td>
</tr>
<tr>
<td>6</td>
<td>1</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>6B</td>
<td>1</td>
<td>C</td>
<td>C</td>
</tr>
<tr>
<td>7</td>
<td>2</td>
<td>B</td>
<td>B</td>
</tr>
<tr>
<td>8</td>
<td>2</td>
<td>B</td>
<td>B</td>
</tr>
<tr>
<td>10</td>
<td>1</td>
<td>C</td>
<td>D</td>
</tr>
</tbody>
</table>

Table IV-4 shows that braiding the ramps between IA 141 and NW 100th Street in the eastbound direction along I-35/80 has the potential to improve the operations of the merge condition. Where the initial analysis showed a LOS F for the weaving condition between IA 141 and NW 100th Street for Alternatives 7 and 8, removal of the weaving condition results in LOS B for the IA 141 eastbound entrance ramp with dual lanes. However, the downstream basic freeway segment would likely experience LOS E during the PM peak hour for Alternatives 7 and 8. Again, this area would benefit from a more robust analysis using microsimulation software to better identify the potential interaction between the merge and basic freeway sections.
SB/WB Merge from SB IA 141

Under baseline Alternative #3 conditions which include a single lane on-ramp from southbound IA 141 and a single lane off-ramp to Douglas Avenue joined by an auxiliary lane, the approximate distance between painted gore points would be 3,400’. The *ITE Freeway and Interchange Geometric Design Handbook* states that an auxiliary lane should have a minimum distance of 1,500’ and a preferred distance of 2,500’. Also, the *AASHTO Green Book* states under Figure 10-68, that under the study area conditions (EN-EX Weaving Segment, System to Service Interchange, Full Freeway Section), 2,000’ should be the minimum distance between the painted gore points. The distance of 3,400’ would exceed the stated dimensions above.

Feedback from project stakeholders questioned the possibility of creating a dual lane on-ramp from SB Highway 141 to address the poor levels of service reported for this movement. Figure IV-5: Spatial Distance Analysis – SB/WB Dual Lane On-Ramp – Concept 1, shown below, is a graphical depiction of a concept that could be studied further within the IJR Study process. The concept includes dual lanes with the inside lane becoming the auxiliary lane exiting at Douglas Avenue. The outside lane would run parallel with mainline SB/WB I-35/80 for 600’ before merging to the inside lane with a 300’ lane drop. Using the *AASHTO Green Book* 2,000’ distance requirement between the entrance and an exit gore points along the mainline, 1,400’ would remain as extra distance.
Figure IV-5: Spatial Distance Analysis – SB/WB Dual Lane On-Ramp – Concept 1

Figure IV-6: Spatial Distance Analysis – SB/WB Dual Lane On-Ramp Concept 2, shown below, accounts for the year 2035 alternatives that include the SB on-ramp from Meredith Drive. The *AASHTO Green Book* states under Figure 10-68, that under the study area conditions (EN-EN Segment, Full Freeway Section), 1,000’ should be the minimum distance between the painted gore points. As can be seen from the graphical depiction, even with the dual lane on-ramp merge segment, approximately 800’ would remain as extra distance before encountering the SB on-ramp from Meredith Drive (This assumes the Meredith Drive SB on-ramp has a length of approximately 1,500’).
However, Figure IV-6 also illustrates the concern regarding the distance between the Meredith Drive SB on-ramp gore point and the Douglas Avenue SB off-ramp gore point. The approximate distance of 1,600’ available for the weave segment is equal to the value stated within Figure 10-68 of the AASHTO Green Book for the study area conditions (EN-EX Weave Segment, Service to Service Interchange, Full Freeway Section). This weaving segment interaction should be studied further as part of the IJR study process. The use of microsimulation for this corridor segment should prove beneficial in assisting to identify the effects of the closely spaced facilities.
C. Policy Point 1 Overview

The Iowa DOT’s Process For New Or Revised Interchange Access, User Guide 2.1, March 2012, provides guidance to achieve the FHWA’s requirements for examining potential solutions to identified interchange needs prior to constructing any new interchange improvements. The following analysis provides an overview of the proposed project’s ability to satisfy Policy Point One.

The need being addressed by the request cannot be adequately satisfied by existing interchanges to the Interstate, and/or local roads and streets in the corridor can neither provide the desired access, nor can they be reasonably improved (such as access control along surface streets, improving traffic control, modifying ramp terminals and intersections, adding turn bays or lengthening storage) to satisfactorily accommodate the design-year traffic demands (23 CFR 625.2(a)).

The Interstate is not primarily for local travel. Can the local network be improved to meet traffic demand? It should be demonstrated that an access point will satisfy interregional and regional traffic needs and will not be a substitute for reasonable improvements or additions to the local municipal street, secondary road or primary highway system. The Interstate highway should function as a route carrying longer-distance interregional traffic and not be allowed to become a substitute for a well-planned and developed local street and highway system designed to handle local traffic circulation.

RESPONSE: The Cities of Urbandale, Grimes, and Johnston are providing safety and capacity investments to existing roadways in the vicinity of the I-35/I-80/IA 141 interchange. Over $177,350,000 of local system improvements are contained in the MPO’s LRTP. These improvements would be reviewed and summarized in the IJR, identifying other potential network additions that could address the purpose and need for the interchange modifications. The No-Build analysis demonstrated that the local roadway expansion currently in the LRTP is not adequate to meet the Purpose and Need for Interstate access modifications. However at this time, the effects of adding additional roadways that interconnect with existing streets, capacity and access modifications on IA 141, and other planned projects such as the Northwest Corridor, are unknown.

If a new interchange or a new ramp is being considered, it should be demonstrated that existing or possible future roads or streets generally parallel to the Interstate facility could not be used in lieu of adding a new interchange or ramp(s), and provide the access intended by the proposal.

RESPONSE: The primary reason for modification to the existing I-35/I-80/IA 141 interchange is the current safety problem associated with mainline backups at the northbound IA 141 exit ramp. The interchange’s design life/capacity given the travel demand increases over time and the effects of roadway components added later to the interchange, including NW Urbandale Drive, continue to erode the interchange’s performance and create additional safety concerns along the Interstate system.

Adding additional capacity to parallel routes such as 128th Street, 121st Street, 100th Street, NW 54th Avenue, Meredith Drive and Douglas Avenue would be tested.
using the travel demand model; however, these tests are not anticipated to meet the purpose and need for the project. The testing would include extending NW 54th Avenue to Merle Hay Road, although the City of Johnston has recently eliminated this alternative in their recent comprehensive plan update.

The analysis supporting Policy Point One must demonstrate that the local roadway network (existing and improved condition) is incapable of accommodating the forecasted traffic. The analysis methodology for this point will vary from situation to situation. Some of the methodologies include:

- Utilize the travel demand model and increase capacity on various local system roadways, or add new local system roadways, and examine potential reassignment of travel volumes.

RESPONSE: Capacity is currently and will be added to the existing roadway network through 2035. In addition to testing capacity expansion to the routes mentioned above, adding capacity to the 141/NW Urbandale Drive corridor would also be examined; however, the Iowa DOT’s long-range plan is to maintain the corridor as an arterial roadway with signalized intersections.

- Expand the capacity of crossing or parallel street systems and test the operational performance (Level of Service, Delay, Queuing, etc.) of those local transportation systems to determine the effect on operation of the Interstate access points.

RESPONSE: The effects of this activity have not yet been fully analyzed due to the uncertainty of nearby proposed projects such as the NW Corridor and how the 100th Street and 128th Street corridors could be improved to relieve IA Highway 141. Access to the growing areas to the west remains an issue that needs to be addressed by the proposal. The IJR would provide an examination of adjacent interchanges to handle additional traffic demand.

- In the case of an existing interchange, test a scenario that adds turn lanes or auxiliary lanes to the existing interchange ramps (i.e. maintain existing form of interchange) along with capacity expansion of the crossing roadway.

RESPONSE: A short-term capacity improvement is being added to the IA Highway 141 interchange at the NB/EB exit ramp terminal to address the immediate safety concern of mainline ramp back-up queues; however, this improvement is temporary and will not resolve the long-term problem. The IJR would test additional expansion of the cross road and ramp terminal intersections; however, this exercise is expected to result in unsatisfactory operational results with expensive alternatives such as bridge modifications to the I-35/80 mainline bridges.
V. CONCLUSIONS AND COST

A. Conclusions

The IA 141 interchange is reaching capacity today; under 2035 traffic levels, backups from the NB/EB I-35/80 loop off-ramp along with poor operations of the planned NW 50th Avenue/IA 141 interchange impact interstate operations. High NB/EB I-35/80 to IA 141 traffic movements degrades operations of traffic signals at the I-35/80 and NW Urbandale Drive terminus intersections.

Introduction of a NB flyover significantly improves the 141 interchange operations in the near term by eliminating the high NB/EB I-35/80 to IA 141 traffic movement from the interchange. However, in 2035, the operations of the NW 50th Avenue intersection degrades to a point that Interstate operations are adversely impacted.

The addition of the Meredith Drive ramps and elimination of NW 50th Avenue provides better overall operations and eliminates the SB/WB I-35/80 off-ramp to IA 141 queuing concerns associated with NW 50th Avenue alternatives. Connectivity between Meredith Drive and IA 141 can be provided via Meredith Drive and NW Urbandale Drive. The intersection of Meredith Drive and NW Urbandale Drive performs poorly regardless of the alternative studied. In the PM peak hour, the intersection failed in all of the studied 2035 alternatives under existing geometric conditions. Additional capacity tests of this intersection showed that adding dual left-turn and single right-turn lanes to all approaches significantly improved the performance for most alternatives.

The Meredith Drive ramps increase traffic on Meredith Drive west of the Interstate; however, operations remain acceptable. The model included existing geometric infrastructure as no additional projects are planned for this corridor as part of the DMAMPO LRTP. Alternatives with both NW 50th Avenue and Meredith Drive ramps reduced some demand on Meredith Drive, but not to a level that would warrant the negative impacts associated with the SB/WB I-35/80 off-ramp queues to IA 141. Therefore, if the Meredith Drive ramps were implemented, the NW 50th Avenue connection from the IA 141 interchange to NW 128th Street as currently planned would not be desirable.

More direct connectivity between Meredith Drive and IA 141 via at-grade C/D roads creates operational concerns at the eastern quadrant Interstate merge/diverge points due to high traffic volumes on the C/D. The addition of the C/D roads would also require expansion of Meredith Drive bridge to allow for necessary dual EB left turn lanes onto the NB C/D road and a possible three-through lanes in each direction; this modification would result in a 8-lane cross section. Operations impacts of rail spur line needs further study, but is an element that could negatively impact interchange operations. Therefore, long-term solutions with regards to a grade separated C/D system needs further study.

The only option that would support a NW 50th Avenue connection is the right-in/right-out configuration associated with a connection to the one-way SB C/D roadway. This connection would be driven more by local connectivity desires than overall roadway network operations.

Basic capacity constraints exist on the Interstate, both in current conditions and in 2035 with additional through lanes. The current 2035 LRTP concept includes an 8-lane
Interstate system, with LOS E basic capacity operations north of Douglas Avenue (no Meredith ramps) and LOS D and F weaving conditions between IA 141 and 100th Street. Introduction of the NB flyover and Meredith Drive ramps, with implementation of auxiliary lanes between IA 141 and Douglas Avenue, maintains the base 2035 LRTP operating conditions while eliminating the queuing concerns associated with the IA 141 interchange.

This report recommends the initiation of the formal IJR and NEPA process to add the NB flyover, add Meredith Drive ramps and add I-35/80 auxiliary lanes (both directions) between IA 141 and Douglas Avenue. At-Grade C-D connections are not recommended. However, the IJR Study should address resolving the less than desirable mainline levels of service by further analysis of a grade separated C-D system and potential braided ramps at key locations to resolve poor weaving levels of service and provide expandability for longer-term mobility needs. The NW 50th Avenue connection to IA 141 should be considered for elimination from the MPO LRTP.

B. Planning Level Cost Opinions

Identifying the longer-term solution for the subject segment of I-35/80 is an important element in the overall implementation process for the recommended 141 interchange improvements. Whereas this study has not fully evaluated the long-term solution, it has identified feasible near-term solutions that would integrate well into a future Interstate system plan. The above recommended improvements logically break down into a series of projects that could be implemented as one project or phased. The table below represents one possible implementation plan:

<table>
<thead>
<tr>
<th>Phase</th>
<th>Features Included</th>
<th>Cost Opinion</th>
</tr>
</thead>
<tbody>
<tr>
<td>Phase 1</td>
<td>NB I-35/80 auxiliary lane, Douglas to NB Flyover</td>
<td>$18 to $21 Million</td>
</tr>
<tr>
<td></td>
<td>NB Flyover Ramp</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Auxiliary lane on NB IA 141 to NW 54th Avenue</td>
<td></td>
</tr>
<tr>
<td>Phase 2</td>
<td>SB I-35/80 auxiliary lane, SB IA 141 on-ramp to Douglas</td>
<td>$12 to $14 Million</td>
</tr>
<tr>
<td></td>
<td>Meredith Ramps (south quadrants)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Way-finding signage</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Removal of IA 141 loop ramps</td>
<td></td>
</tr>
<tr>
<td>Local System</td>
<td>Meredith Drive/NW Urbandale Drive intersection</td>
<td>$1.8 Million</td>
</tr>
<tr>
<td>Improvements</td>
<td>Note – coordinated with implementation of Meredith ramps. City of Urbandale currently pursuing the funding and construction of this project.</td>
<td></td>
</tr>
</tbody>
</table>

Table V-1: Planning Level Cost Opinions
VI. APPENDIX A: CRASH HISTORY REVIEW MEMORANDUM

To: Project Stakeholders  
From: J. Andrew Swisher, PE, PTOE  
Subject: I-35/80 & IA Hwy 141 Interchange  
Crash History Review  
Date: June 15, 2012

A review of crash history data was completed for the I-35/80 and Iowa Hwy 141 interchange as part of the I-35/80 corridor study being completed for the Iowa Department of Transportation (DOT), the City of Urbandale, and the City of Grimes. Crash data was obtained from Iowa DOT’s Crash Mapping Analysis Tool (CMAT) software and included data from January 1, 2006 through December 31, 2010 for a total of five (5) years of data.

An extensive review of the crash data was completed breaking the data down into specific location segments within the interchange area to identify potential trends or safety concerns within the study area. An aerial view of the study interchange is shown in Exhibit 1 with color shading indicating the segmental breakdown of the crash data.

Exhibit 1 – Crash History Study Area
Exhibit 2 summarizes the crash data for each segment of the interchange.

<table>
<thead>
<tr>
<th>Location Code</th>
<th>Location Description</th>
<th>Total # Crashes</th>
<th>Total # Fatal Crashes</th>
<th>Total # Major Injury Crashes</th>
<th>Total # Fatalities</th>
<th>Total # Major Injuries</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>IA 141 to I-35/80 SB/WB Merge</td>
<td>31</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>2</td>
<td>I-35/80 NB/EB Diverge to IA 141</td>
<td>26</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>3</td>
<td>I-35/80 SB/WB Merge from IA 141 Loop</td>
<td>41</td>
<td>1</td>
<td>2</td>
<td>1</td>
<td>2</td>
</tr>
<tr>
<td>4</td>
<td>I-35/80 NB/EB Merge from IA 141</td>
<td>16</td>
<td>0</td>
<td>1</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>5</td>
<td>IA 141 SB Ramp to I-35/80 SB/WB</td>
<td>15</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>6</td>
<td>I-35/80 SB/WB Ramp to IA 141</td>
<td>5</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>7</td>
<td>IA 141 Ramp to NB/EB I-35/80</td>
<td>1</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>8</td>
<td>IA 141 NB Loop Ramp to I-35/80 SB/WB</td>
<td>3</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>9</td>
<td>I-35/80 NB/EB Loop Ramp to IA 141</td>
<td>7</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>10</td>
<td>I-35/80 NB/EB &amp; IA 141 Ramp Terminal</td>
<td>54</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>11</td>
<td>IA 141 Between Ramp Terminals</td>
<td>7</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>12</td>
<td>I-35/80 SB/WB &amp; IA 141 Ramp Terminal</td>
<td>83</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>13</td>
<td>IA 141 North of I-35/80 SB/WB Ramp Terminal</td>
<td>10</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>14</td>
<td>IA 141 North at IA 141 SB Diverge to I-35/80 SB/WB</td>
<td>1</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>15</td>
<td>IA 141 SB Diverge to I-35/80 SB/WB</td>
<td>3</td>
<td>0</td>
<td>1</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>16</td>
<td>IA 141 NB at SE 41st St</td>
<td>2</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>17</td>
<td>I-35/80 SB/WB Diverge to IA 141</td>
<td>19</td>
<td>0</td>
<td>1</td>
<td>0</td>
<td>2</td>
</tr>
<tr>
<td>Totals:</td>
<td></td>
<td>324</td>
<td>1</td>
<td>5</td>
<td>1</td>
<td>6</td>
</tr>
</tbody>
</table>

Exhibit 3 documents traffic counts collected by the Iowa DOT in 2008 surrounding the study interchange. This information shows that the I-35/80 and Iowa Hwy 141 interchange is currently servicing approximately 114,000 vehicles per day (addition of AADT volumes surrounding the interchange and divided by 2).
Crash rates were calculated for the interchange as a whole as well as the two I-35/80 ramp termini intersections. Observations of the crash history were also compiled for the ramp termini intersections.

In addition, a list of crash history observations was compiled for the I-35/80 SB/WB mainline segment between the I-35/80 SB/WB to IA 141 off-ramp and the IA 141 SB to I-35/80 SB/WB on-ramp. The segment includes the IA 141 NB to I-35/80 SB/WB merge segment.

**Interchange:**
The Iowa DOT maintains crash rate averages for intersections, but not for interchanges. Thus, the interchange was reviewed as an intersection and a crash rate of 1.56 crashes / million entering vehicles (MEV) was calculated. The interchange, when viewed as an intersection, exceeds the statewide average crash rate of 1.0 crashes/MEV for intersections with above 25,000 entering vehicles per day. The 90% confidence level crash rate is 1.6 crashes/MEV, inferring that one could state that the interchange is above the statewide average with approximately 90% confidence.

**I-35/80 NB/EB & IA 141 ramp terminal intersection:**
For the I-35/80 NB/EB & IA 141 ramp terminal intersection (Location Code #10), daily traffic volumes for the three legs were obtained from Iowa DOT traffic counts. The intersection is currently servicing approximately 35,000 vehicles per day (addition of AADT volumes along IA
141 and divided by 2, plus the AADT volume of I-35/80 NB/EB off-ramp). These counts were then used to calculate a crash rate for the ramp terminal intersection. The calculated crash rate is 0.84 crashes/MEV, which is below the statewide average crash rate of 1.0 crashes/MEV for intersections with above 25,000 entering vehicles per day.

The following is a summary of the crash history for the I-35/80 NB/EB & IA 141 ramp terminal intersection.

- I-35/80 NB/EB & IA 141 ramp terminal intersection
  - 54 Total crashes
  - 3/54 = Injury crashes
  - 5/54 = Major cause of the accident was due to a vehicle running a traffic signal
  - 12/54 = Major cause of the accident was due to failure to yield while make a left turn
    - 11/12 accidents involved SB vehicle making left turn onto I-35/80 NB/EB on-ramp
  - 12/54 = Major cause of the accident was due to vehicle making improper turn
    - 9/12 accidents involved vehicles turning right, off of the I-35/80 NB/EB off-ramp
  - 7/54 = Major cause of the accident was due to “other improper action”
    - 5/7 accidents involved vehicles turning right, off of the I-35/80 NB/EB off-ramp
  - 7/54 = Major cause of the accident was due to a vehicle following too close
    - 5/7 accidents involved vehicles turning right, off of the I-35/80 NB/EB off-ramp
  - 19/54 = Manner of crash involved a rear-end collision
    - Majority of crashes occurred along the I-35/80 NB/EB off-ramp
  - 18/54 = Manner of crash involved a same direction side-swipe

I-35/80 SB/WB & IA 141 ramp terminal intersection:
For the I-35/80 SB/WB & IA 141 ramp terminal intersection (Location Code #12), daily traffic volumes for the three legs were obtained from Iowa DOT traffic counts performed in 2008. The intersection is currently servicing approximately 36,500 vehicles per day (addition of AADT volumes along IA 141 and divided by 2, plus the AADT volume of I-35/80 SB/WB off-ramp). These counts were then used to calculate a crash rate for the ramp terminal intersection. The calculated crash rate is 1.24 crashes/MEV, which is above the statewide average crash rate of 1.0 crashes/MEV for intersections with above 25,000 entering vehicles per day.

The following is a summary of the crash history for the I-35/80 SB/WB & IA 141 ramp terminal intersection.

- I-35/80 SB/WB & IA 141 ramp terminal intersection
83 Total crashes

1/83 = Injury crashes

34/83 = Major cause of the accident was due to a vehicle following too close
  25/34 accidents involved vehicles along I-35/80 SB/WB off-ramp

21/83 = Major cause of the accident was due to “other improper action”
  17/21 accidents involved vehicles along I-35/80 SB/WB off-ramp

68/83 = Approximately 82% of crashes involved a rear-end collision
  Majority of rear-end crashes occurred along I-35/80 SB/WB off-ramp

I-35/80 SB/WB Merge Segment from IA 141 NB Loop on-ramp:
The following is a summary of the crash history for the I-35/80 SB/WB mainline between the I-
35/80 SB/WB to IA 141 off-ramp and the IA 141 SB to I-35/80 SB/WB on-ramp (Location Code
#3). This segment includes the IA 141 NB to I-35/80 SB/WB merge segment.

- I-35/80 SB/WB Merge Segment from IA 141 NB Loop on-ramp
  41 Total crashes
  1/41 = Fatal crash
  - Accident occurred on 9/27/2008 at approximately 2:30pm, under daylight
  light conditions with dry surface conditions
  - Three vehicles involved
    - 4-tire light truck
    - Tractor/semi-trailer
    - Passenger car
  - Major cause of accident was equipment failure
    - Report did not state which vehicle experienced equipment failure
    - Drug/alcohol involvement was not indicated
  4/41 = Injury crashes
  30/41 = Crashes occurred with wet, ice, slush, or snow covered surface
  conditions
  - 19/30 accidents did not involve a collision with another vehicle
  - Rear ends and same direction side swipes composed remaining
  accidents
  21/41 = Major cause of the accident was due to a vehicle driving too fast for
  conditions
  - 14/21 accidents did not involve a collision with another vehicle
  - Rear ends and same direction side swipes composed remaining
  accidents
  24/41 = Manner of crash involved a non-collision
Conclusion
Statewide crash averages are not available for direct comparison of interchanges. However, findings suggest potential safety concerns with the given interchange configuration. Approximately 82% of crashes at the I-35/80 SB/WB & IA 141 ramp terminal intersection are rear-end related. This observation suggests potential traffic signal timing and/or capacity issues. Also, approximately 35% of crashes at the I-35/80 NB/EB & IA 141 ramp terminal intersection are related to vehicles making the right turn from the loop off-ramp to northbound IA 141. This is a high volume movement and suggests possible capacity concerns. The overall recommendation is improving safety should be included as part of the purpose and need statement for the interchange study.

- 10/41 = Manner of crash involved a same direction side-swipe
VII. APPENDIX B: ENVIRONMENTAL OVERVIEW MEMORANDUM

To: David Dougherty  
From: Stephen Chu  
Subject: I-35/I-80 Operations Study – City of Urbandale – Environmental Overview  
Project No. 40110031  
Date: December 8, 2011

HRG reviewed public database information to determine possible environmental concerns that could be located within the project corridor. See Figure #1 for the environmental review area.

Hazardous material

According to the Iowa Department of Natural Resources and Public Safety State Fire Marshal Office website on Storage tanks there is one (1) known contaminated site, nine (9) known Underground Storage Tanks (UST), and five (5) known leaking underground within the project corridor. The United States Environmental Protection Agency Maps indicated there are one Federal superfund sites within the project study area (Safety Kleen Corp, 5318 NW 111th Drive, Grimes, IA 50111). The following tables list the locations of Underground Storage Tanks (UST), Leaky Underground Storage Tanks (LUST), and contaminated sites within the project corridor:

Table 1: Underground Storage Tanks (UST) (Figure #2).

<table>
<thead>
<tr>
<th>Site</th>
<th>Status</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Swift Stop #3</td>
<td>Regulated Active</td>
<td>7/13/1992</td>
</tr>
<tr>
<td>11305 NW 54th Ave Grimes, IA 50111</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Safety Kleen Corp</td>
<td>Regulated Closed</td>
<td>5/1/1986</td>
</tr>
<tr>
<td>5318 NW 111 Drive Grimes, IA 50111</td>
<td></td>
<td></td>
</tr>
<tr>
<td>EE Briggs Sodding</td>
<td>Regulated Closed</td>
<td>8/28/1991</td>
</tr>
<tr>
<td>5330 NW 111th Street Grimes, IA 50111</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Casey's General Store #2783</td>
<td>Regulated Active</td>
<td>10/1/1998</td>
</tr>
<tr>
<td>4901 - 86TH Street Urbndale, IA 50322</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pilot Travel Center #373</td>
<td>Regulated Active</td>
<td>4/13/1989</td>
</tr>
<tr>
<td>11957 Douglas Ave Des Moines, IA 50322</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
### Table 2: Leaky Underground Storage Tanks (LUST) (Figure #3)

<table>
<thead>
<tr>
<th>Site</th>
<th>Status</th>
<th>Date</th>
<th>LUST Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>Swift Stop #3 11305 NW 54TH Ave</td>
<td>Regulated Active</td>
<td>7/13/1992</td>
<td>High Risk</td>
</tr>
<tr>
<td>Grimes, IA 50111</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Safety Kleen Corp 5318 NW 111th</td>
<td>Regulated Closed</td>
<td>5/1/1986</td>
<td>High Risk</td>
</tr>
<tr>
<td>Drive Grimes, IA 50111</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Ee Briggs Sodding 5330 NW 111th</td>
<td>Regulated Closed</td>
<td>8/28/1991</td>
<td>No Action Required</td>
</tr>
<tr>
<td>Street Grimes, IA 50111</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Casey's General Store #2783 4901</td>
<td>Regulated Active</td>
<td>10/1/1998</td>
<td>No Action Required</td>
</tr>
<tr>
<td>– 86th Street Urbandale, IA 50322</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Pilot Travel Center #373 11957</td>
<td>Regulated Active</td>
<td>4/13/1989</td>
<td>No Action Required</td>
</tr>
<tr>
<td>Douglas Ave Des Moines, IA 50322</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### Table 3: Contaminated Sites (Figure #4)

<table>
<thead>
<tr>
<th>Site</th>
<th>Status</th>
<th>Date</th>
<th>Program Type</th>
</tr>
</thead>
<tbody>
<tr>
<td>Crossroads Pointe Business Park</td>
<td>Closed</td>
<td>7/6/2007</td>
<td>CERCLA Preremedial</td>
</tr>
<tr>
<td>121st Street &amp; Meredith</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Urbandale, IA 50111</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
National Wetland Inventory Review
The National Wetland Inventory indicates thirteen (13) mapped wetlands within the project corridor, totaling 30.103 acres (Figure #5). In addition one Waters of the United States, North Walnut Creek, is identified present within the project corridor. It is recommended that a wetland delineation be conducted and a jurisdictional determination request sent to the US Army Corps of Engineers, Rock Island District prior to any impacts to the subject wetlands. In addition, the U.S. Army Corps of Engineers, Rock Island Regulatory office should be contacted to determine potential Section 404 of the Clean Water Act for impacts to these wetlands. Table 4 summarizes the wetland type and area within the project corridor:

Table 4: Summary of Potential Wetlands (Figure #5)

<table>
<thead>
<tr>
<th>Wetland Type</th>
<th>Area (acres)</th>
</tr>
</thead>
<tbody>
<tr>
<td>PUBFx</td>
<td>0.725</td>
</tr>
<tr>
<td>PUBGx</td>
<td>0.416</td>
</tr>
<tr>
<td>PEMKx</td>
<td>0.698</td>
</tr>
<tr>
<td>PEMFx</td>
<td>2.464</td>
</tr>
<tr>
<td>PUBKx</td>
<td>0.815</td>
</tr>
<tr>
<td>PUBKx</td>
<td>0.208</td>
</tr>
<tr>
<td>PUBGh</td>
<td>11.198</td>
</tr>
<tr>
<td>PFO1A</td>
<td>4.772</td>
</tr>
<tr>
<td>PFO1A</td>
<td>1.551</td>
</tr>
<tr>
<td>PFO1A</td>
<td>5.377</td>
</tr>
<tr>
<td>PUBFh</td>
<td>0.829</td>
</tr>
<tr>
<td>PUBFh</td>
<td>0.758</td>
</tr>
<tr>
<td>PUBFx</td>
<td>0.292</td>
</tr>
</tbody>
</table>

**Total Area:** 30.103 acres
Threatened and Endangered Species

The Endangered Species Act of 1973, as amended, requires Federal agencies to consult with the Secretaries of the Interior and Commerce to ensure that actions are "not likely to jeopardize the continued existence of any endangered species or threatened species or result in the destruction or adverse modification of the critical habitat of such species." Further consultations will be required with the US Fish & Wildlife Service.

A habitat assessment for federal and state threatened and endangered species was not conducted for this preliminary review of environmental resources. Based on review of aerial photography and land cover maps the project corridor may have potentially suitable Indiana bat habitat at the crossing of North Walnut Creek and I-80. However, further field investigation will be required to determine if appropriate habitat exists.

Table 5 summarizes the federally listed threatened and endangered species located within Polk County, Iowa and indicates if suitable habitat is present within the project corridor:

<table>
<thead>
<tr>
<th>Species</th>
<th>Status</th>
<th>Suitable Habitat</th>
</tr>
</thead>
<tbody>
<tr>
<td>Indiana bat (<em>Myotis sodalis</em>)</td>
<td>Endangered</td>
<td>Potential habitat may exist at the crossing of North Walnut Creek and I-80, where there is a small stream corridor with well-developed riparian woods. Further investigation is recommended.</td>
</tr>
<tr>
<td>Prairie bush clover (<em>Lespedeza leptostachya</em>)</td>
<td>Threatened</td>
<td>Based on map research it is not anticipated that suitable habitat (Dry to mesic prairies with gravelly soil) is present within the project corridor.</td>
</tr>
<tr>
<td>Western prairie fringed orchid (<em>Platanthera praeclara</em>)</td>
<td>Threatened</td>
<td>Based on map research it is not anticipated that suitable habitat (Wet prairies and sedge meadows) is present within the project corridor.</td>
</tr>
<tr>
<td>Least tern (<em>Sterna antillarum</em>)</td>
<td>Endangered</td>
<td>Based on map research it is not anticipated that suitable habitat (Bare alluvial and dredged spoil islands) is present within the project corridor.</td>
</tr>
</tbody>
</table>

Based on review of aerial photography and land cover maps it is not anticipated that any of the below listed state-listed Threatened and Endangered Species and their associated habitat are located within the project corridor. Table 6 summarizes the state listed threatened and endangered species located within Polk County, Iowa and indicates if suitable habitat is present within the project corridor:
Table 6: State-Listed Threatened and Endangered Species

<table>
<thead>
<tr>
<th>Common Name</th>
<th>Scientific Name</th>
<th>Class</th>
<th>State</th>
<th>Status</th>
<th>Suitable Habitat</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bald Eagle</td>
<td>Haliaeetus leucocephalus</td>
<td>BIRDS</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Barn Owl</td>
<td>Tyto alba</td>
<td>BIRDS</td>
<td>E</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Henslow’s Sparrow</td>
<td>Ammodramus henslowii</td>
<td>BIRDS</td>
<td>T</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Least Tern</td>
<td>Sterna antillarum</td>
<td>BIRDS</td>
<td>E</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Red-shouldered Hawk</td>
<td>Buteo lineatus</td>
<td>BIRDS</td>
<td>E</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Blacknose Shiner</td>
<td>Notropis heterolepis</td>
<td>FISH</td>
<td>T</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Grass Pickerel</td>
<td>Esox americanus</td>
<td>FISH</td>
<td>T</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Western Sand Darter</td>
<td>Ammocrypta clara</td>
<td>FISH</td>
<td>T</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Regal Fritillary</td>
<td>Speyeria idalia</td>
<td>INSECTS</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Zabulon Skipper</td>
<td>Poanes zabulon</td>
<td>INSECTS</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Plains Pocket Mouse</td>
<td>Perognathus flavescens</td>
<td>MAMMALS</td>
<td>E</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Spotted Skunk</td>
<td>Spilogale putorius</td>
<td>MAMMALS</td>
<td>E</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Cliff Conobea</td>
<td>Leucospora multifida</td>
<td>PLANTS (DICOTS)</td>
<td>E</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Earleaf Foxglove</td>
<td>Tomanthera auriculata</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>False Loosestrife</td>
<td>Ludwigia peploides</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Hill's Thistle</td>
<td>Cirsium hillii</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Pretty Dodder</td>
<td>Cuscuta indecora</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Raccoon Grape</td>
<td>Ampelopsis cordata</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Scarlet Hawthorn</td>
<td>Crataegus coccinea</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Smooth Black-haw</td>
<td>Viburnum prunifolium</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Toothcup</td>
<td>Rotala ramosior</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Tunnel-formed Penstemon</td>
<td>Penstemon tubiflorus</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Waxleaf Meadowrue</td>
<td>Thalictrum revolutum</td>
<td>PLANTS (DICOTS)</td>
<td>E</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Waxyfruit Hawthorn</td>
<td>Crataegus pruinosa</td>
<td>PLANTS (DICOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Great Plains Ladies'-tresses</td>
<td>Spiranthes magnicamporum</td>
<td>PLANTS (MONOCOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Oval Ladies'-tresses</td>
<td>Spiranthes ovalis</td>
<td>PLANTS (MONOCOTS)</td>
<td>T</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Small White Lady's Slipper</td>
<td>Cyripedium candidum</td>
<td>PLANTS (MONOCOTS)</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Western Prairie Fringed Orch</td>
<td>Platanthera praecissa</td>
<td>PLANTS (MONOCOTS)</td>
<td>T</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Blanding's Turtle</td>
<td>Emydoidea blandingii</td>
<td>REPTILES</td>
<td>T</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Bullsnake</td>
<td>Pituophis catenifer sayi</td>
<td>REPTILES</td>
<td>S</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Ornate Box Turtle</td>
<td>Terrapene ornata</td>
<td>REPTILES</td>
<td>T</td>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Slender Glass Lizard</td>
<td>Ophisaurus attenuatus</td>
<td>REPTILES</td>
<td>T</td>
<td>No</td>
<td></td>
</tr>
</tbody>
</table>
Summary

Based on HRG review of public database and available map resources it is not anticipated that
the proposed project will have a significant impact to environmental resources within the project
corridor. However, further study and coordination with the U.S. Army Corps of Engineers-Rock
Island District Regulatory Branch and the U.S. Fish and Wildlife Service will need to be
completed to eliminate the possibility of adversely impacting wetlands and the federally-listed
endangered species Indiana bat (*Myotis sodalis*). It should be noted that this environmental
overview is only a small component of the formal NEPA process; there are many more
categories that will need to be studied as part of the upcoming formal NEPA process.
VIII. APPENDIX C: DRAFT PROJECT PURPOSE AND NEED STATEMENT

Preliminary Draft - Purpose and Need
I-35/I-80/IA 141 Operations (Douglas Avenue to NW 86th Street)

The Purpose and Need of a project is essential in establishing a basis for the development of a range of reasonable alternatives required for study in an Interchange Justification Report or formal environmental documentation process. The purpose and need assists with the identification and eventual selection of a preferred alternative.

I. Background

Project Location

I-35 and I-80, two prominent Interstate routes of national significance, join together through the northerly and westerly portions of the Des Moines, Iowa, metro region. At the intersection with State Highway 141, a two-quadrant interchange serves as the primary connection to a growing commercial, industrial and residential area, locally known as Rider Corner. Rider was the site of a former coal mining operation and small village that was eventually incorporated by the City of Urbandale. Today, the local area continues to grow, with many available properties planned for development. There is also an active rail spur that may become a component of future multimodal improvements identified in the interchange area.

Project History and Status

The Highway 141 interchange connection to a newly constructed I-35 and I-80 was first made in 1958 and upgraded to expressway design in 1975. Interchange geometric improvements were made in 1989 and 1998 and subsequent ramp, turn lane and Highway 141 modifications have continued to be implemented since then to address capacity and safety needs to keep pace with growing traffic demand. However, the basic form of interchange is reaching capacity and other transportation network solutions are needed. Whereas there have been a number of alternatives studied in recent history to resolve the traffic operation and access needs of the area, none of the solutions have gained support and/or approval of all the necessary local, state and federal agencies to move a project forward. New roadway network and interchange geometry concepts have recently been brought to light to focus on the root causes of the traffic operation needs.

II. Purpose of the Proposed Project

To improve mobility in the immediate project area and to the Des Moines Metropolitan Area’s urban core and Downtown Des Moines as a regional employment destination, the purpose of the proposed project is threefold:
1. Provide improvements to the Interstate Highway System and connecting local and regional roadways in the vicinity of the I-35/I-80 and Iowa Highway 141 Interchange in Urbandale, Iowa; alleviating traffic operation and safety concerns at the existing interchange.
2. Support the development of new infrastructure and accessibility initiatives currently missing along the Interstate Highway System, regional and local roadway network and define additional requirements necessary to respond to petitioner requests for new or modified Interstate system access on I-35/I-80 at Meredith Avenue and NW 100th Street.
3. Relieve existing and future traffic congestion on Iowa Highway 141.

III. Need for the Proposed Project

The need for the proposed project is defined by the following corrective actions:

1. Correct Design Deficiencies

   Need to correct specific operational and safety concerns at the existing I-35/I-80/IA 141 Interchange to improve safety, preserve mobility, and achieve acceptable future traffic operations in the study area.

   According to DMAMPO data, I-35/I-80 currently carries approximately 89,000 vehicles per day; forecasted to grow to 128,000 in 2035. Highway 141 currently carries approximately 40,000 vehicles per day with expected increases to nearly 60,000 vehicles per day. Travel patterns at the 141 interchange are predominantly north to south connectivity between Highway 141 and the Interstate System. For example, the northbound Highway 141 to southbound I-35/I-80 loop carries only 5 cars in the peak hour; whereas the northbound I-35/I-80 exit loop to northbound Highway 141 movement carries 1100 cars in the peak hour. It is at the intersection of the northbound I-35/I-80 exit loop and Highway 141 intersection where the lack of adequate access to the growing area is beginning to cause concern. The high turning movements to continue north on 141 causes backups onto the Interstate. The Interstate 35/80 interchange with Iowa Highway 141 currently services over 110,000 vehicles per day (includes I-35/80 through volume traffic). During the five-year period between January, 2, 2006 and December 31, 2010, there were 321 crashes within the influence area of the interchange. Approximately 43 percent of these crashes occurred at the two signalized ramp terminal intersections along IA Hwy 141.

2. Coordinate and Implement Interagency Long-Range Regional Transportation Planning

   Need to coordinate and implement long-range regional transportation planning recommendations supported by the Des Moines Area Metropolitan Planning Organization, Iowa DOT, and FHWA

   During the development of the DMAMPO’s Year 2030 Long-Range Transportation Plan (LRTP) in 2004, the Federal Highway Administration (FHWA) requested that the DMAMPO expend time evaluating transportation system improvement scenarios included in the 2030 LRTP, and in particular, new or modified freeway interchange access. Due to statutory plan acceptance requirements and the scope of work needed to accomplish the FFWHA’s request, the DMAMPO 2030 LRTP was approved without the FHWA’s alternative scenario testing request. In 2005 and in response to this request, the Iowa DOT prepared an Interstate System Traffic Study focused on interchanges between the two I-35/I-80 systems.
interchanges in the northeast and southwestern Des Moines Metropolitan Area. The FHWA did not accept this study because it was focused only on addressing questions responding to the Iowa DOT’s Interchange Justification Report – Policy Point No. 6 (i.e., cumulative system-wide effects of adding access from a region-wide perspective). In January 2007, the Des Moines Metropolitan Area Planning Organization (DMAMPO) completed a Regional Freeway System Study and identified three primary needs:

- Improve access into the urban area from outside the Greater Des Moines metropolitan region;
- Improve access into the Downtown Des Moines employment center; and,
- Relieve traffic congestion on the Iowa Highway 141 Corridor

To address these needs, the 2007 study recommends that any interchange proposal brought forward needs to align with the stated need and focus on solving traffic operations and safety items from this regional perspective. The 2007 study also identified a number of potential operational, safety, and congestion issues related to a future interchange at I-35/I-80 and Meredith Drive. Also in 2007, an Interchange Justification Report (IJR) was completed for new Interstate highway access at Meredith Drive. The IJR was not approved for a number of reasons, notably the need for a 10-lane I-35/I-80 mainline Interstate highway section was not considered to be an acceptable base level assumption for new access at Meredith Drive. An IJR was also initiated for a new interchange at I-35/I-80 at NW 100th in 2008 but failed to meet IJR Policy Point No. 1 and could not demonstrate a need for a new interchange. Finally, the DMAMPO’s Horizon Year 2035 LRTP, approved in 2010, did not include new access at Meredith Drive but did include a number of other local street improvements to add continuity to the local street system around Iowa Highway 141 and I-35/I-80, including an extension of NW 50th Street as a replacement for a system interchange improvement at Iowa Highway 141 and I-35/I-80. The use of the existing Iowa Interstate Railroad as a potential rapid transit corridor within the Iowa Highway 141 and I-35/I-80 interchange has also become a DMAMPO and Des Moines Area Regional Transit Agency (DART) subject of further study in the 2035 DMAMPO and DART regional plans.

3. **Determine Additional Studies Needed to Improve System Linkages and Capacity Improvements**

*Need to identify* additional studies *to potentially add capacity and address interconnecting street improvement needs between Douglas Avenue and NW 86th Street to complement potential improvements to the I-35/I-80/IA 141 interchange.*

The DMAMPO travel demand model shows the immediate project area would add 26,000 jobs and 27,000 in population by the year 2035. An earlier 2006 study of a 9 square mile area that features the I-35/I-80/IA 141 interchange on the southern end of the analysis area, indicated a potential for an additional 40,000 jobs. However local businesses, including national firms such as John Deere and Citigroup, have expressed concern about expanding their operations due to poor access conditions with I-35/I-80 and growing concern about the ability of the local arterial network to handle traffic growth. The City of Urbandale is aggressively pursuing adding local roadway capacity and has invested more than $37 million in local roadway improvements and will contribute another $17 million in additional
improvements in the DMAMPO Long Range Transportation Plan from 2012 to 2016. The local communities continue to plan long-range investments in the local system of roadways to improve capacity, mobility, and safety. These projects include street paving, 2- and 4-lane roadway widenings, and the construction of additional travel lanes on existing streets. The combined value of street capital improvements within three miles of the I-80/I-35/IA 141 Interchange included in the DMAMPO’s 2035 Horizon Year Plan is as follows:

<table>
<thead>
<tr>
<th>Timeframe</th>
<th>Communities</th>
<th>Value ($000s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011 – 2015</td>
<td>Grimes, Johnston and Urbandale</td>
<td>43,060</td>
</tr>
<tr>
<td>2016 – 2025</td>
<td>Grimes, Johnston and Urbandale</td>
<td>48,480</td>
</tr>
<tr>
<td>2026 – 2035</td>
<td>Grimes and Urbandale</td>
<td>85,810</td>
</tr>
</tbody>
</table>

Improvement to the Highway 141 interchange and additional mobility between the Interstate and local roadway network remains the bottleneck to a safe and efficient transportation system and to enhance the functional ability of the proposed street improvements to accommodate forecasted traffic volumes, and also to allow access to the area to enable orderly new development. With proposed I-35/I-80.IA 141 safety improvements, additional studies are needed to determine the effects of planned projects in the vicinity on the proposed improvements, including:

- IA 141 – effects of adding capacity and implementing access management improvements
- Northwest Corridor Study – effects of adding a new corridor alignment west of the project area
- NW 54th Avenue improvements – effects of adding capacity
- I-35/I-80 and NW 100th Street Crossing – additional study to determine the effects of providing a new bridge crossing with or without Interstate highway access
Technical Memorandum

Traffic Forecast Technical Memorandum

I-35/I-80 Operations Study
Douglas Avenue to NW 86th Street

June 15, 2012

HRG Project Number: 40110031

Prepared For:
David McKay, P.E., City Engineer
City of Urbandale, Iowa

Prepared By:

IX-1
Daily and peak hour traffic volumes have been prepared for the 2012, 2015 and 2035 alternatives defined for analysis as part of the I-35/I-80 Operations Study. The purpose of this memorandum is to document the process used to develop the volumes and to present the projected volumes. The alternatives discussed in this memorandum are defined as follows:

- **Existing conditions** - Utilizes year 2012 roadway network and traffic volumes, and serves as the base line calibration year for all model projections.

- **Alternative #2 (2015 No Build – As Adopted)** – Considered year 2015 baseline alternative and assumes existing roadway conditions with planned 2015 improvements as documented in the Des Moines Area Metropolitan Planning Organization (MPO) Long Range Transportation Plan (LRTP).

- **Alternative #3 (2035 No Build – As Adopted)** – Considered year 2035 baseline alternative. Assumes existing roadway conditions plus the addition of the proposed NW 100th Street interchange, the NW 50th Street connection between 128th Street and NW Urbandale Drive, and other planned 2035 improvements as documented in the Des Moines Area MPO LRTP.

- **Alternative #4 (2015)** – Includes the addition of an on-ramp and off-ramp on the south side of Meredith Drive as well as the NB/EB I-35/80 off-ramp directional fly-over. Alternative #4 includes the removal of the NB NW Urbandale Drive to SB/WB I-35/80 loop on-ramp as well as the removal of the existing NB/EB I-35/80 to NW Urbandale Drive loop off-ramp.

- **Alternative #5 (2015)** – Includes the addition of an on-ramp and off-ramp on the south side of Meredith Drive as well as the NB/EB I-35/80 off-ramp directional fly-over. Alternative #5 also includes the addition of the one-way collector/distributor (C/D) system along both directions of I-35/80 between Meredith Drive and NW Urbandale Drive.

  Alternative #5 includes the removal of the NB NW Urbandale Drive to SB/WB I-35/80 loop on-ramp as well as the removal of the existing NB/EB I-35/80 to NW Urbandale Drive loop off-ramp.

- **Alternative #6 (2035)** – Includes the addition of an on-ramp and off-ramp on the south side of Meredith Drive as well as the NB/EB I-35/80 off-ramp directional fly-over. Alternative #5 also includes the addition of the proposed NW 100th Street interchange.

  Alternative #6 includes the removal of the NB NW Urbandale Drive to SB/WB I-35/80 loop on-ramp as well as the removal of the existing NB/EB I-35/80 to NW Urbandale Drive loop off-ramp.

  Alternative #6 does not include the C/D road system between Meredith Drive and NW Urbandale Drive.

- **Alternative #6B (2035)** – Identical to Alternative #6 other than Alternative #6B includes the addition of the NW 50th Street connection between 128th Street and NW Urbandale Drive.
• **Alternative #7 (2035)** – Includes the addition of an on-ramp and off-ramp on the south side of Meredith Drive as well as the NB/EB I-35/80 off-ramp directional fly-over. Alternative #7 also includes the addition of the one-way collector/distributor (C/D) system along both directions of I-35/80 between Meredith Drive and NW Urbandale Drive as well as the addition of the proposed NW 100th Street interchange.

ALternative #7 includes the removal of the NB NW Urbandale Drive to SB/WB I-35/80 loop on-ramp as well as the removal of the existing NB/EB I-35/80 to NW Urbandale Drive loop off-ramp.

• **Alternative #8 (2035)** – Identical to Alternative #7 other than Alternative #8 includes the addition of the NW 50th Street connection between 128th Street and SB/WB I-35/80 C/D roadway. The connector would operate as right-in/right-out access.

1.1. Travel Demand Model Parameters

The Des Moines Area Metropolitan Planning Organization (MPO) maintains a computerized travel demand model (TransCAD) for estimating future year traffic. In the model, the Des Moines metropolitan area is divided into smaller transportation analysis zones (TAZs), each of which includes information such as existing and future population and employment. The future land use for each TAZ (which will determine the future population and employment) is based on the plans of the municipalities in the area. The primary model outputs used for this study were the daily traffic projections (2012, 2015 and 2035) for each link.

It should be noted that alternatives #3, #6, #6B, #7, #8 include the addition of the proposed NW 100th Street interchange located along I-35/80 between NW Urbandale Drive/IA 141 and NW 86th Street as this is a planned project within the current Des Moines Area MPO LRTP.

The Des Moines Area MPO completed model runs for all the alternatives being studied. Both the raw model output and post-processed model output was provided to HR Green for the analysis.

1.2. Travel Demand Model Adjustments

Typically, raw model output requires adjustments to account for the macroscopic nature of the model. Evaluation of the 2012 travel demand model results showed some inconsistencies along the I-35/I-80 mainline volumes between crossroads. The traffic approaching an interchange did not equal the traffic volume departing the interchange, while taking into account the ramp traffic.

To correct for the inconsistencies and to smooth the mainline assigned traffic volumes, the 2012 existing and future alternative models were further post-processed by HR Green. The model volume data of the freeway segment directly east of Merle Hay Road was found to be comparable to actual field counts recorded in the fall of 2011 by the Iowa DOT. The daily traffic volumes projected within the model for the on- and off-ramps were found to be acceptable. It was decided to use the model volume data of the freeway segment directly east of Merle Hay Road along with the model volume ramp data to arrive at daily traffic volumes for the mainline segments throughout the study area. Progressing through the project corridor west from Merle Hay Road, the ramp data was used to quantify the mainline daily traffic volumes. The above methodology was done consistently for all of the alternatives.
1.3. Future Year Traffic Forecasts

Daily traffic volumes for each of the future year alternatives were developed from the provided Des Moines Area MPO TransCAD model and then refined as described in the previous section. Within each alternative, traffic projections were developed for the links (both mainline and arterial) along and that intersect:

- **Mainline:** I-35/80 from Hickman Road to Merle Hay Road
- **Arterial:** NW Urbandale Drive from Meredith Drive to NW 54th Avenue (37th Street)
- **Arterial:** Meredith Drive from 121st Street to NW Urbandale Drive
- **Arterial:** Douglas Avenue at the interchange ramp terminal intersections
- **Arterial:** NW 86th Street at the interchange ramp terminal intersections
- **Arterial:** NW 100th Street at proposed future ramp terminal intersections
- **Arterial:** NW 50th Street west of NW Urbandale Drive (For applicable alternatives)

Year 2012 heavy vehicle volume counts on mainline I-35/80 (east of Merle Hay Road), provided by the Iowa DOT, show a noteworthy volume of truck traffic accounting for an average of 11 percent of the total vehicle volume within the study area. Available peak hour classification counts were used to calculate truck percentages for each direction of I-35/80 in both the AM and PM peak hours. In the AM peak, the heavy vehicles percentages were 8 percent for northbound/eastbound traffic and 15 percent for southbound/westbound traffic. In the PM peak, northbound/eastbound heavy vehicles were approximately 10 percent and southbound/westbound traffic was approximately 13 percent. Using Iowa DOT 2008 count data, values of percent heavy vehicles were also calculated for each individual ramp for both the AM and PM peak hours. 100th Street and Meredith Drive ramp percentages were determined using trends and averages of adjacent ramps. These values will be used as input data for the Highway Capacity Software (HCS) analyses of the mainline operations.

1.4. Future Year Peak Hour Volumes

Peak hour turning movement counts were conducted at intersections where information from the City of Urbandale or the Iowa DOT was not available. Counts conducted by HR Green include the following intersections:

- **NW Urbandale Drive at:**
  - Meredith Drive
  - Plum Drive
- **Meredith Drive at:**
  - 121st Street
  - 114th Street
  - 112th Street
  - 104th Street

Peak hour turning movement count information provided by the Iowa DOT was used for the following intersections:

- **NW Urbandale Drive at:**
  - I-35/80 Eastbound ramp terminal
  - I-35/80 Westbound ramp terminal
  - NW 54th Avenue (SE 37th Street)
Douglas Avenue at:
  - I-35/80 Northbound ramp terminal (including loop on-ramp)
  - I-35/80 Southbound ramp terminal (including loop on-ramp)

86th Street at:
  - I-35/80 Westbound ramp terminal (including loop on-ramp)
  - I-35/80 Eastbound ramp terminal (including loop on-ramp)

Utilizing existing peak hour traffic data along with projected future year ADT volumes, a multi-step process was used to obtain peak hour traffic counts for each of the proposed alternatives.

The iterative calculation process utilizes both the existing and projected approach/departure ADT's of each of the intersection legs as well as the existing turning movement count data to calculate a K factor\(^3\) and a growth rate for each of the intersection legs. The K factor and growth rate are then used within the iterative process to develop AM and PM peak hour traffic volume projections for each of the proposed alternatives balancing the approach and departure volumes for each leg of the intersection.

For the ramps at NW Urbandale Drive and when necessary, Meredith Drive and NW 100th Street, projected AM and PM peak hour ramp traffic volumes were developed utilizing the future year ADT volumes, and the base line year 2012 K factors.

It should be noted that the peak hour turning movement counts were then balanced along the roadways, so that, for example, the eastbound volume leaving the Meredith Drive/114th Street intersection is equal to the eastbound volume approaching the Meredith Drive/112th Street intersection.

1.5. Summary

Future year projected daily and peak hour volumes have been developed for the 2012, 2015 and 2035 alternatives. The peak hour volumes will be used to determine the projected level of service (LOS) for each alternative and evaluate the impacts of the geometry for each of the interchange alternatives.

The next steps will be to input various proposed geometrics and projected peak hour traffic volumes into the Highway Capacity Software (HCS) and Synchro/SimTraffic to determine the expected LOS for the various alternatives. If the analysis indicates more detailed traffic operations analysis is necessary to provide greater detail for a particular alternative, a CORSIM/VISSIM model may be developed.

The existing (year 2012) peak hour turning movements are shown in Figure 1.

The projected peak hour volumes for the 2015 No Build & Build alternatives (Alternatives 2, 4 & 5), which were developed according to the procedures described above, are presented in Figures 2-4.

\(^3\) For each link with daily and peak hour counts, the K factor was calculated by dividing the AM or PM peak hour volume by the link ADT. For example, in the PM peak on the NB/EB Douglas Avenue On-ramp, the existing volume was 205 vehicles. The base year 2012 ADT for that link, as reported by the travel demand model, was 1,800 vehicles per day. The PM peak K factor for this link would then be calculated as \((205 / 1,800) = 0.11\), or 11.0 percent. The AM peak K factor for this link would be calculated similarly.
The projected peak hour volumes for the 2035 No Build & Build alternatives (Alternatives 3, 6, 6B, 7 & 8), which were developed according to the procedures described above, are presented in Figures 5-9.
X. APPENDIX E: CAPACITY ANALYSIS RESULTS EXHIBITS
(UNDER SEPARATE COVER)
XI. APPENDIX F: CONCEPTUAL GUIDE SIGNING PLAN
(UNDER SEPARATE COVER)
XII. APPENDIX G: MEREDITH DRIVE BRIDGE CROSS SECTION